

SENATE BUDGET SCOREKEEPING REPORT

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FOREWORD

This weekly budget scorekeeping report is prepared for the Senate by the Congressional Budget Office in cooperation with the Senate Committee on the Budget. This series is designed specifically for the Senate. It expands on and is complementary to the series of periodic scorekeeping reports for the Congress as a whole that is issued by the Congressional Budget Office.

The Congressional Budget Act requires an entirely new concept for budget scorekeeping. Previous scorekeeping was oriented to the impact of congressional actions on the budget as recommended by the President. It is now necessary to have a scorekeeping procedure for tracking congressional budget actions against the budget targets established by the *Congress* in the concurrent resolutions on the budget. Moreover, previous scorekeeping largely totaled past actions. The new budget procedures require that each Senator know the Budgetary implications of today's vote in the context of competing legislation which will be on the floor in the *future*.

Much of the information in this report is in summary form. Back-up detail regarding any of the line items in the report or answers to questions regarding any aspect of the report may be obtained by calling the Budget Analysis Division of the Congressional Budget Office (224-3750).

Because this report represents an entirely new concept for budget scorekeeping, we would welcome any comments and suggestions for improvements in the presentation of the basic data. Our objective is to make these reports as useful as possible for the Senate. Suggestions for improvement may be addressed to James Blum of the Congressional Budget Office (224-1557) or Sidney Brown of the Senate Budget Committee staff (224-0560).

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INTRODUCTION

On May 14, 1975, the Congress adopted the First Concurrent Resolution on the 1976 budget (H. Con. Res. 218) specifying target levels for budget authority, outlays, revenues, the budget deficit and the appropriate level for the public debt. These targets were intended to guide subsequent congressional budget actions. While H. Con. Res. 218 did not subdivide the budget authority and outlay totals, the statement of managers accompanying the conference report on the budget resolution did provide a breakdown of budget authority and outlays by the 17 functional categories. These functional category figures were to serve as guidelines for the Congress, to explain the steps by which the conferees reached the aggregate budget totals and to provide benchmarks for the Second Concurrent Resolution scheduled to be adopted in the fall. These figures form the basis for this scorekeeping report. Further work will be required to develop the appropriate scorekeeping methodology for Federal revenues, the budget deficit, and the public debt limit.

GOES BEYOND TRADITIONAL SCOREKEEPING REPORTS

This report is designed to provide the Senate with budgetary information relevant to consideration of upcoming legislative actions. It goes beyond the more traditional scorekeeping reports by highlighting legislative actions with major budgetary implications *in prospect*, and by including cost information on authorizing legislation (see definition below) that does not formally relate to the First Concurrent Resolution targets but which could have a significant impact thereon through subsequent appropriations legislation. The formats of the various tables in the report are constructed so as to highlight action in the Senate.

DOLLAR ESTIMATES

The Congressional Budget Office has determined all of the dollar estimates contained in this report. To the extent that items in this report are included in the basic scorekeeping reports of the Congressional Budget Office, the dollar estimates are the same. It should be noted that many of the figures contained in this report, including all of the outlay numbers, are Congressional Budget Office *estimates* of

the impact of congressional action and therefore are not firm. The Congress makes decisions on specific figures for new budget authority in appropriation bills, but not on outlays which will result from these bills. In some other spending legislation, such as entitlement programs (e.g., social security, unemployment compensation), the budget authority figures also are estimates.

SELECTED ADDITIONAL LEGISLATION

The Senate Budget Committee staff has determined the items that are included in the lists of selected additional legislation in the individual functional sections. These are known items that in the judgment of the Senate Budget Committee staff have potential budgetary significance for FY 1976.

DEFINITIONS

Throughout this report, reference is made to "spending legislation" and "authorizing legislation". These terms are defined as follows:

- Spending legislation* consists of (1) appropriations legislation; (2) legislation that provides budget authority directly without the need for subsequent appropriations action; and (3) entitlement legislation which, while requiring subsequent appropriations action, essentially "locks in" budget authority at the time of authorization.
- Authorizing legislation* consists of legislation that authorizes the provision of budget authority through subsequent discretionary appropriations action (i.e., authorizing legislation other than that covered by points (2) and (3) in the preceding paragraph).

DIFFERENCES IN FIGURES

The reader will note a substantial difference between the "new budget authority" and the "estimated outlays" figures shown on the same line in summary table 1 and table A of each functional section. The reasons for this are as follows:

- On the "enacted in prior years" line (line II.A.1), the FY 1976 "estimated outlays" total includes outlays which result from new budget authority enacted in prior years but first becoming available in FY 1976 *plus* outlays from unexpended balances of budget authority available in prior years. Thus, on this line the estimated outlays are frequently higher than the amount shown for new budget authority.
- On all other lines, the "estimated outlays" total includes only those outlays which will result in FY 1976 from the new

budget authority granted in FY 1976. Therefore, the outlay estimate will frequently be lower than the amount shown for new budget authority. The difference indicates the amount of spending from new FY 1976 budget authority which will likely occur in future years.

HOW TO USE THE REPORT

This report consists of three parts. The first part highlights major legislative actions that may occur this week in the Senate. The second part presents summary tables for the budget as a whole. The third part presents tables for each of the 17 functional sections of the budget.

The core of the report is summary table 1 and table A in each functional section. All of these tables have the same format. They present the following information for the FY 1976 budget as a whole and for each functional category:

- The budget authority and outlay totals contained in H. Con. Res. 218 and the accompanying conference report.
- A section listing action on spending legislation to date from the Senate reporting stage onward *plus* Presidential spending requests for ongoing programs that have not yet been reported in the Senate. (The President's spending requests for ongoing programs not yet reported are included to give a *rough* idea of the degree to which the spending totals are apt to be encumbered; next year, when Section 302 of the Congressional Budget Act is operational, this entry will be replaced by Senate Committee allocations not yet reported.) The "remainder" line at the end of this section shows the relationship between these actions and the First Concurrent Resolution targets.
- A section listing the budgetary effect of selected additional legislation (primarily authorizing legislation but also spending legislation not yet reported in the Senate and not requested by the President) that in the opinion of the Senate Budget Committee staff has potential budgetary significance in FY 1976. It should be kept in mind that the authorizing legislation on this list is funded through subsequent appropriations action, and passage of the authorizing legislation does not of itself have an effect on the budget. However, these items are included in this report because of the potential pressure that authorized but unfunded programs exert on the appropriations process. The "remainder" line at the end

of this section is designed to show the effect on the First Concurrent Resolution targets if the items on this list were funded in FY 1976.

Apart from the core tables described above, the report contains a summary of the "remainder" entries on the individual functional tables, a summary of major non-discretionary re-estimates since adoption of H. Con. Res. 218, and tables detailing the individual legislation included in Category II.B.2 and Category III of table A for each function and summary table 1.

In the case of all tables in the report, details may not add due to rounding.

All dollar estimates in this report are as of October 2, 1975. The latest weekly report contains all of the information necessary for scorekeeping and supersedes all earlier reports.

LEGISLATIVE HIGHLIGHTS

Note: This is a listing of bills with major budgetary implications that are on the Senate Calendar or may be reported. A section is also included reporting action on such bills during the past week in both the Senate and House.

Major Actions Possible This Week

SPENDING LEGISLATION:¹

- Floor action possible on Conference Report on Agriculture and Related Agencies Appropriation Act (H.R. 8561). *Part of functions 150, p. 17; 300, p. 21; 350, p. 25; 400, p. 27; 450, p. 29; 550, p. 35; 600, p. 39.*
- Floor action possible on resolution disapproving deferral of budget authority (S. Res. 267). *Part of function 450, p. 29.*
- Veto override attempt may occur on School Lunch/Child Nutrition Act (H.R. 4222). *Part of function 600, p. 39.*
- Veto override attempt may occur on bill to increase tobacco price supports (H.R. 9497). *Part of function 350, p. 25.*

AUTHORIZING LEGISLATION:¹

- Floor action possible on bill to increase Land and Water Conservation Fund and National Historic Preservation Act (S. 327). *See p. 22.*

Major Actions Last Week

House and Senate:

- Agreed to Conference Report on Housing and Urban Development—Independent Agencies Appropriation Act (H.R. 8070).

Senate:

- Agreed to Conference Report on Military Construction Authorization Act (S. 1247).
- Passed Budget Authority Rescission bill (H.R. 9600).

¹ See Introduction for definition.

House:

- Passed Defense Appropriation Act (H.R. 9861).
- Tabled a motion to discharge the Post Office and Civil Service Committee from further consideration of H. Res. 688, disapproving the President's pay plan (thus retaining the 5 percent "cap" on Federal pay increases).

The President:

- Vetoed School Lunch/Child Nutrition Act (H.R. 4222).
- Vetoed bill to increase tobacco price supports (H.R. 9497).

Summary Table 1—FY 1976 BUDGET TOTALS

(In billions of dollars)

Category	Fiscal year 1976	
	New budget authority	Estimated outlays
I. First Concurrent Resolution Target.....	395.8	367.0
I.A. Adjustment for Comparability	† -9.1	.....
II. Spending Legislation: ¹		
A. Completed action:		
1. <i>Enacted in prior years.....</i>	137.7	202.9
2. <i>Enacted this session.....</i>	15.1	18.6
3. <i>Passed Congress but not signed.....</i>	0.7	0.8
4. <i>Conference agreement.....</i>	66.4	31.9
B. Action underway in Senate:		
1. <i>Passed Senate.....</i>	40.6	32.1
2. <i>Reported in Senate.....</i>	1.2	1.2
C. President's spending requests not yet reported in Senate ².....	‡133.6	83.6
[Note: Totals for Category II.C, taking account of House action to date: \$130.6 billion new budget authority, \$81.6 billion estimated outlays]		
Remainder:		
Under target.....		
Over target.....	8.5	4.1
III. Selected Additional Legislation: ³		
A. Spending legislation.....	1.6	1.4
B. Authorizing legislation.....(range) ..	16.0/19.4	6.8/8.1
Remainder:		
Under target.....(range) ..		
Over target.....(range) ..	26.1/29.5	12.3/13.6

¹ See introduction for definition of "spending legislation". This is the legislation to which the First Concurrent Resolution targets formally apply.

² Adjusted, where applicable, to reflect (1) the cost of current law in cases where the President's request assumes legislation to reduce the cost of current law, (2) elimination of costs associated with legislative requests for new programs, and (3) completed congressional action on legislation that authorizes appropriations for ongoing programs at levels lower than the President's appropriations request.

³ This category consists of legislation which is not included in Category II but which in the opinion of the Senate Budget Committee staff has potential budgetary significance for FY 1976. This category includes two types of legislation (see introduction for definition):

—*Spending legislation* which has not yet been reported in the Senate and which has not been requested by the President (unreported Presidential spending requests are included in Category II.C above).

—*Authorizing legislation* at all stages of action in the Congress.

†See note †, p. 39.

‡Includes \$10.3 billion in backdoor authority requests.

**Summary Table 2—REMAINDER UNDER OR OVER FIRST
CONCURRENT RESOLUTION TARGET**

[In billions of dollars]

Function	Spending legislation		Spending legislation <i>plus</i> selected additional legislation	
	New budget author- ity	Esti- mated outlays	New budget author- ity	Esti- mated outlays
050—National Defense:				
Remainder:				
Under target.....				
Over target.....	3.6	3.4	3.5	3.2
150—International Affairs:				
Remainder:				
Under target.....				
Over target.....	1.1	0.1	1.1	0.1
250—General Science, Space and Technology:				
Remainder:				
Under target.....	0.1	(*)	0.1	
Over target.....				(*)
300—Natural Resources, Environ- ment and Energy:				
Remainder:				
Under target.....		0.9		
Over target.....	4.1		9.4	0.6
350—Agriculture:				
Remainder:				
Under target.....	0.2		0.2	
Over target.....		0.5		0.5
400—Commerce and Transportation:				
Remainder:				
Under target.....		0.8		
Over target.....	4.2		5.3	
450—Community and Regional De- velopment:				
Remainder:				
Under target.....	5.4	2.1	2.5 /	0.9 /
Over target.....			0.6	0.1

See note at end of table.

Summary Table 2—REMAINDER UNDER OR OVER FIRST CONCURRENT RESOLUTION TARGET—Continued

[In billions of dollars]

Function	Spending legislation		Spending legislation plus selected additional legislation	
	New budget author- ity	Esti- mated outlays	New budget author- ity	Esti- mated outlays
500—Education, Manpower and So- cial Services:				
Remainder:				
Under target.....	1. 2	0. 7		
Over target.....			5. 0/5. 3	2. 4/2. 7
550—Health:				
Remainder:				
Under target.....				
Over target.....	0. 4	2. 1	1. 4	2. 7
600—Income Security:				
Remainder:				
Under target.....	0. 3			
Over target.....		0. 4	0. 5	1. 2
700—Veterans Benefits and Services:				
Remainder:				
Under target.....				
Over target.....	1. 1	0. 9	1. 3	1. 1
750—Law Enforcement and Justice:				
Remainder:				
Under target.....	0. 1	0. 1		
Over target.....			0. 1	0. 1
800—General Government:				
Remainder:				
Under target.....		0. 1		0. 1
Over target.....	(*)		(*)	
850—Revenue Sharing and General Purpose Fiscal Assistance:				
Remainder:				
Under target.....	(*)		(*)	
Over target.....		0. 1		0. 1

See note at end of table.

Summary Table 2—REMAINDER UNDER OR OVER FIRST CONCURRENT RESOLUTION TARGET—Continued

[In billions of dollars]

Function	Spending legislation		Spending legislation <i>plus</i> selected additional legislation	
	New budget author- ity	Esti- mated outlays	New budget author- ity	Esti- mated outlays
900—Interest:				
Remainder:				
Under target.....				
Over target.....	1. 2	1. 2	1. 2	1. 2
—Allowances:				
Remainder:				
Under target.....	0. 1	(*)	0. 1	(*)
Over target.....				
950—Undistributed Offsetting Re- ceipts:				
Remainder:				
Under target.....				
Over target.....				
Remainder:				
Under target.....				
Over target..	8. 5	4. 1	26. 1/29. 5	12. 3/13. 6

*Less than \$50 million.

Summary Table 3—MAJOR NON-DISCRETIONARY RE-ESTIMATES SINCE ADOPTION OF H. CON. RES. 218

[In billions of dollars]

Note: Changes in budget authority and outlays of a non-discretionary nature may occur from time-to-time, either upward or downward. They are essentially uncontrollable under current law, such as changes due to more accurate estimates of caseload for a mandatory entitlement program, or changes in the rate of spending by the executive branch from authority granted in prior years. When re-estimates of this nature occur later than May 15, they will not have been taken into account in the targets contained in the first concurrent resolution on the budget, yet they will ultimately affect the totals to which those targets apply.

Set forth below is a listing of *major* non-discretionary re-estimates of budget authority and outlays for FY 1976 that in the opinion of the Congressional Budget Office have occurred since adoption of H. Con. Res. 218. These amounts are therefore not included in Category I ("First Concurrent Resolution Target") of summary table 1 and table A for each function. They are, however, included in Category II of those tables ("Spending Legislation") and therefore affect the "remainder" entries on those tables. The information below is provided so that the reader may understand the degree to which the "remainder" entries in the various tables are affected by non-discretionary changes occurring since adoption of H. Con. Res. 218.

Function	Fiscal year 1976	
	New budget authority	Estimated outlays
050—National Defense.....		
150—International Affairs.....		
250—General Science, Space, and Technology.....		
300—Natural Resources, Environment, and Energy.....		
350—Agriculture.....		0.2
400—Commerce and Transportation.....	0.4	0.4
450—Community and Regional Development.....		
500—Education, Manpower, and Social Services....		
550—Health.....		0.7
600—Income Security.....	0.7	0.7
700—Veterans Benefits and Services.....	0.7	0.7
750—Law Enforcement and Justice.....		
800—General Government.....	0.2	(*)
850—Revenue Sharing and General Purpose Fiscal Assistance.....		
900—Interest.....	1.2	1.2
—Allowances.....		
950—Undistributed Offsetting Receipts.....		
Total.....	3.2	3.9

*Less than \$50 million.

Function 050: NATIONAL DEFENSE

Table A—Functional Summary

[In billions of dollars]

Category	Fiscal year 1976	
	New budget authority	Estimated outlays
I. First Concurrent Resolution Target.....	100.7	90.7
II. Spending Legislation:¹		
A. Completed action:		
1. <i>Enacted in prior years.....</i>	1.7	24.0
2. <i>Enacted this session.....</i>	0.1	-0.1
3. <i>Passed Congress but not signed.....</i>	(*)	(*)
4. <i>Conference agreement.....</i>	(*)	(*)
B. Action underway in Senate:		
1. <i>Passed Senate.....</i>		
2. <i>Reported in Senate.....</i>		
C. President's spending requests not yet reported in Senate².....	†102.5	†70.2
[<i>Note: Totals for Category II.C, taking account of House action to date: \$99.3 billion new budget authority, \$68.2 billion estimated outlays</i>]		
Remainder:		
Under target.....		
Over target.....	3.6	3.4
III. Selected Additional Legislation:³		
A. Spending legislation.....		
B. Authorizing legislation (see table B).....	-0.1	-0.2
Remainder:		
Under target.....		
Over target.....	3.5	3.2

See notes to summary table 1, p. 9.

*Less than \$50 million.

†Adjusted to reflect cuts in the President's spending requests made by the Military Procurement Authorization Act and the Military Construction Authorization Act. Assumes pay raise of 5 percent.

Function 050: NATIONAL DEFENSE

Table B—Selected Additional Legislation

[In billions of dollars]

Note: This is a list of legislative proposals not included in Category II of table A, that in the opinion of the Senate Budget Committee staff have potential budgetary significance for FY 1976. The list consists of two parts: (1) spending legislation proposals that have not yet been reported in the Senate and that have not been requested by the President (unreported Presidential spending requests are included in Category II.C), and (2) authorizing legislation proposals at all stages of congressional action.

"Spending legislation" and "authorizing legislation" are defined in the introduction. The Senate committee of jurisdiction is listed where a formal referral has been made. The budget authority and outlay estimates for many of the items on this list are inexact and subject to change; ranges are employed where there are different versions of an item or where it is not possible to make a specific estimate.

	Fiscal year 1976	
	New budget authority	Estimated outlays
Spending legislation not yet reported in the Senate and not requested by the President:		
None.....		
Authorizing legislation:		
A. Through Congress or passed Senate:		
Naval petroleum reserve production (H.R. 49). Armed Services Committee..	—0.1	—0.2
B. Reported in Senate:		
None.....		
C. Not yet reported in Senate:		
None.....		
Total, authorizing legislation (to table A, line III.B).....	—0.1	—0.2

Function 150: INTERNATIONAL AFFAIRS

Table A—Functional Summary

[In billions of dollars]

Category	Fiscal year 1976	
	New budget authority	Estimated outlays
I. First Concurrent Resolution Target.....	4.9	4.9
II. Spending Legislation:¹		
A. Completed action:		
1. <i>Enacted in prior years.....</i>	-0.4	1.7
2. <i>Enacted this session.....</i>		-0.1
3. <i>Passed Congress but not signed.....</i>		
4. <i>Conference agreement.....</i>	2.2	1.8
B. Action underway in Senate:		
1. <i>Passed Senate.....</i>	(*)	(*)
2. <i>Reported in Senate.....</i>		
C. President's spending requests not yet reported in Senate².....	4.2	1.6
[Note: Totals for Category II.C, taking account of House action to date: \$4.2 billion new budget authority, \$1.6 billion estimated outlays]		
Remainder:		
Under target.....		
Over target.....	1.1	0.1
III. Selected Additional Legislation:³		
A. Spending legislation.....		
B. Authorizing legislation.....		
Remainder:		
Under target.....		
Over target.....	1.1	0.1

See notes to summary table 1, p. 9.

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Function 250: GENERAL SCIENCE, SPACE, AND TECHNOLOGY

Table A—Functional Summary

[In billions of dollars]

Category	Fiscal year 1976	
	New budget authority	Estimated outlays
I. First Concurrent Resolution Target.....	4.7	4.6
II. Spending Legislation:¹		
A. Completed action:		
1. <i>Enacted in prior years</i>	(*)	1.7
2. <i>Enacted this session</i>		(*)
3. <i>Passed Congress but not signed</i>		
4. <i>Conference agreement</i>	3.9	2.4
B. Action underway in Senate:		
1. <i>Passed Senate</i>		
2. <i>Reported in Senate</i>		
C. President's spending requests not yet reported in Senate².....	0.7	0.4
[Note: Totals for Category II.C, taking account of House action to date: \$0.7 billion new budget authority, \$0.4 billion estimated outlays]		
Remainder:		
Under target.....	0.1	(*)
Over target.....		
III. Selected Additional Legislation:³		
A. Spending legislation.....		
B. Authorizing legislation (see table B)....	(*)	(*)
Remainder:		
Under target.....	0.1	
Over target.....		(*)

See notes to summary table 1, p. 9.

*Less than \$50 million.

**Function 250: GENERAL SCIENCE, SPACE, AND
TECHNOLOGY**

Table B—Selected Additional Legislation¹

[In billions of dollars]

	Fiscal year 1976	
	New budget authority	Estimated outlays
Spending legislation not yet reported in the Senate and not requested by the President:		
None.....		
Authorizing legislation:		
A. Through Congress or passed Senate:		
ERDA Authorizations (S. 598/H.R. 3474). Interior Committee, Joint Committee on Atomic Energy. Dol- lar amounts represent increase in this function over President's budget re- quest.....	(*)	(*)
B. Reported in Senate:		
None.....		
C. Not yet reported in Senate:		
None.....		
Total, authorizing legislation (to table A, line III.B).....	(*)	(*)

¹ See note to table B, p. 16.

*Less than \$50 million.

Function 300: NATURAL RESOURCES, ENVIRONMENT, AND ENERGY

Table A—Functional Summary

[In billions of dollars]

Category	Fiscal year 1976	
	New budget authority	Estimated outlays
I. First Concurrent Resolution Target.....	13.8	11.6
II. Spending Legislation:¹		
A. Completed action:		
1. <i>Enacted in prior years</i>	-1.1	5.2
2. <i>Enacted this session</i>	(*)	0.1
3. <i>Passed Congress but not signed</i>		
4. <i>Conference agreement</i>	2.0	1.1
B. Action underway in Senate:		
1. <i>Passed Senate</i>	(*)	(*)
2. <i>Reported in Senate</i>		
C. President's spending requests not yet reported in Senate²	†17.0	4.4
[Note: Totals for Category II.C, taking account of House action to date: †\$17.0 billion new budget authority, \$4.4 billion estimated outlays]		
Remainder:		
Under target.....		0.9
Over target.....	4.1	
III. Selected Additional Legislation:³		
A. Spending legislation		
B. Authorizing legislation (see table B)	5.3	1.5
Remainder:		
Under target.....		
Over target.....	9.4	0.6

See notes to summary table 1, p. 9.

*Less than \$50 million.

†Includes \$10 billion borrowing authority requested for the Tennessee Valley Authority. (The President's February budget request was \$5 billion; this was increased to \$10 billion in September.)

Function 300: NATURAL RESOURCES, ENVIRONMENT, AND ENERGY

Table B—Selected Additional Legislation ¹

[In billions of dollars]

	Fiscal year 1976	
	New budget authority	Estimated outlays
Spending legislation not yet reported in the Senate and not requested by the President:		
None.....	.....	.....
Authorizing legislation:		
A. Through Congress or passed Senate:		
Energy Conservation and Oil Policy Act of 1975 (S.622/H.R. 7014). Interior Committee, Commerce Committee:		
Strategic energy reserve (S. 677)....	0.3	0.2
All other provisions (S. 349/S. 622/S. 1883).....	0.1	0.1
Amendments to Coastal Zone Management Act (S. 586/H.R. 3981). Commerce Committee	0.4	0.2
Outer Continental Shelf Act (S. 521/H.R. 6218). Interior Committee. Dollar amounts represent that portion of this bill not included in S. 586, above.	0.5	0.1
ERDA Authorizations (S. 598/H.R. 3474). Interior Committee, Joint Committee on Atomic Energy. Dollar amounts represent increase in this function over President's budget request.	0.6	0.5
B. Reported in Senate:		
Increase in Land and Water Conservation Fund and National Historic Preservation Act (S. 327/H.R. 2763). Interior Committee. Dollar amounts represent increase over President's budget request.	0.7	0.2

See notes at end of table.

**Function 300: NATURAL RESOURCES, ENVIRONMENT,
AND ENERGY—Continued**

Table B—Selected Additional Legislation ¹—Continued

[In billions of dollars]

	Fiscal year 1976	
	New budget authority	Estimated outlays
C. Not yet reported in Senate:		
National Energy Production Board Act (S. 740). Interior Committee, Commerce Committee.....	1. 0	0. 2
Development of a commercial uranium enrichment industry (S. 2035). Joint Committee on Atomic Energy.....	1. 5	.....
Solid wastes disposal amendments (S. 2150). Public Works Committee. Dollar amounts represent increase over President's budget request.....	0. 2	(*)
D. Allowance for miscellaneous small bills ².....	(*)	(*)
Total, authorizing legislation (to table A, line III.B).....	5. 3	1. 5

¹ See note to table B, p. 16.

² Includes bills with small dollar amounts at various stages in the congressional process (passed, reported, not yet reported). The totals shown presently include the following bills: H.R. 8800, S. 1864, and H.R. 8650.

*Less than \$50 million.

Function 350: AGRICULTURE

Table A—Functional Summary

[In billions of dollars]

Category	Fiscal year 1976	
	New budget authority	Estimated outlays
I. First Concurrent Resolution Target.....	4.3	1.8
II. Spending Legislation:¹		
A. Completed action:		
1. <i>Enacted in prior years.....</i>	(*)	0.9
2. <i>Enacted this session.....</i>		
3. <i>Passed Congress but not signed.....</i>		0.1
4. <i>Conference agreement.....</i>	4.1	1.3
B. Action underway in Senate:		
1. <i>Passed Senate.....</i>		
2. <i>Reported in Senate.....</i>		
C. President's spending requests not yet reported in Senate².....		
Remainder:		
Under target.....	0.2	
Over target.....		0.5
III. Selected Additional Legislation:³		
A. Spending legislation.....		
B. Authorizing legislation.....		
Remainder:		
Under target.....	0.2	
Over target.....		0.5

See notes to summary table 1, p. 9.

*Less than \$50 million.

Function 400: COMMERCE AND TRANSPORTATION

Table A—Functional Summary

[In billions of dollars]

Category	Fiscal year 1976	
	New budget authority	Estimated outlays
I. First Concurrent Resolution Target.....	11.3	17.5
II. Spending Legislation:¹		
A. Completed action:		
1. <i>Enacted in prior years.....</i>	2.9	9.7
2. <i>Enacted this session.....</i>	1.6	2.8
3. <i>Passed Congress but not signed.....</i>		
4. <i>Conference agreement.....</i>	6.6	1.1
B. Action underway in Senate:		
1. <i>Passed Senate.....</i>	4.0	3.1
2. <i>Reported in Senate.....</i>		
C. President's spending requests not yet reported in Senate².....	†0.4	(*)
[Note: Totals for Category II.C, taking account of House action to date: No House action to date]		
Remainder:		
Under target.....		0.8
Over target.....	4.2	
III. Selected Additional Legislation:³		
A. Spending legislation (see table B).....	0.2	(*)
B. Authorizing legislation (see table B)....	0.9	0.8
Remainder:		
Under target.....		
Over target.....	5.3	

See notes to summary table 1, p. 9.

* Less than \$50 million.

† Includes \$350 million contract authority requested for airport and airway grants.

Function 400: COMMERCE AND TRANSPORTATION

Table B—Selected Additional Legislation¹

[In billions of dollars] •

	Fiscal year 1976	
	New budget authority	Estimated outlays
Spending legislation not yet reported in the Senate and not requested by the President:		
Grants-in-aid for airport and airway development (H.R. 9771). Dollar amounts represent increase over President's budget request.....	0.2	(*)
Total, spending legislation (to table A, line III.A).....	0.2	(*)
Authorizing legislation:		
A. Through Congress or passed Senate:		
None.....		
B. Reported in Senate:		
None.....		
C. Not yet reported in Senate:		
Increased authorization for Washington Metropolitan Area Transit Authority (S. 1929/H.R. 7691). District of Columbia Committee.....	0.2	0.2
U.S. Railway Association—final system plan for ConRail (S. 2421). Commerce Committee.....	0.7	0.6
Total, authorizing legislation (to table A, line III.B).....	0.9	0.8

¹ See note to table B, p. 16.

*Less than \$50 million.

Function 450: COMMUNITY AND REGIONAL DEVELOPMENT

Table A—Functional Summary

(In billions of dollars)

Category	Fiscal year 1976	
	New budget authority	Estimated outlays
I. First Concurrent Resolution Target.....	11.0	8.65
II. Spending Legislation:¹		
A. Completed action:		
1. <i>Enacted in prior years.....</i>	(*)	4.6
2. <i>Enacted this session.....</i>	0.1	0.3
3. <i>Passed Congress but not signed.....</i>		
4. <i>Conference agreement.....</i>	3.8	0.6
B. Action underway in Senate:		
1. <i>Passed Senate.....</i>	0.6	0.5
2. <i>Reported in Senate.....</i>		
C. President's spending requests not yet reported in Senate².....	1.0	0.5
[Note: Totals for Category II.C, taking account of House action to date: \$0.9 billion new budget authority, \$0.5 billion estimated outlays]		
Remainder:		
Under target.....	5.4	2.1
Over target.....		
III. Selected Additional Legislation:³		
A. Spending legislation.....		
B. Authorizing legislation (see table B).....	2.9/6.0	1.2/2.2
Remainder:		
Under target.....	2.5/	0.9/
Over target.....	0.6	0.1

See notes to summary table 1, p. 9.

*Less than \$50 million.

Function 450: COMMUNITY AND REGIONAL DEVELOPMENT

Table B—Selected Additional Legislation ¹

[In billions of dollars]

	Fiscal year 1976	
	New budget authority	Estimated outlays
Spending legislation not yet reported in the Senate and not requested by the President:		
None.....		
Authorizing legislation:		
A. Through Congress or passed Senate:		
Public works employment/anti-recession assistance to State and local governments (H.R. 5247/S. 1587/S. 1359). Public Works Committee, Government Operations Committee.....	2. 9/6. 0	1. 2/2. 2
B. Reported in Senate:		
None.....		
C. Not yet reported in Senate:		
None.....		
Total, authorizing legislation (to table A, line III.B).....	2. 9/6. 0	1. 2/2. 2

¹ See note to table B, p. 16.

Function 500: EDUCATION, MANPOWER, AND SOCIAL SERVICES

Table A—Functional Summary

[In billions of dollars]

Category	Fiscal year 1976	
	New budget authority	Estimated outlays
I. First Concurrent Resolution Target.....	19.0	19.85
II. Spending Legislation: ¹		
A. Completed action:		
1. <i>Enacted in prior years</i>	2.8	8.5
2. <i>Enacted this session</i>	7.3	4.9
3. <i>Passed Congress but not signed</i>		
4. <i>Conference agreement</i>	(*)	(*)
B. Action underway in Senate:		
1. <i>Passed Senate</i>	6.9	5.1
2. <i>Reported in Senate</i> (see table B).....	(*)	(*)
C. President's spending requests not yet reported in Senate²	0.9	0.6
[Note: Totals for Category II.C, taking account of House action to date: \$0.9 billion new budget authority, \$0.3 billion estimated outlays]		
Remainder:		
Under target.....	1.2	0.7
Over target.....		
III. Selected Additional Legislation: ³		
A. Spending legislation (see table C).....	0.2	0.2
B. Authorizing legislation (see table C).....	6.0/6.3	2.9/3.2
Remainder:		
Under target.....		
Over target.....	5.0/5.3	2.4/2.7

See notes to summary table 1, p. 9.

*Less than \$50 million.

**Function 500: EDUCATION, MANPOWER, AND
SOCIAL SERVICES**

Table B—Spending Legislation Reported in Senate¹

[In billions of dollars]

	Fiscal year 1976	
	New budget authority	Estimated outlays
Appropriations legislation:		
None.....		
Other spending legislation:		
Insulated financing for public broadcasting (H.R. 6461/S. 893).....	(*)	(*)
Total (to table A, line II.B.2).....	(*)	(*)

¹ See introduction for definition of "spending legislation."

*Less than \$50 million.

Function 500: EDUCATION, MANPOWER, AND SOCIAL SERVICES

Table C—Selected Additional Legislation ¹

(In billions of dollars)

	Fiscal year 1976	
	New budget authority	Estimated outlays
Spending legislation not yet reported in the Senate and not requested by the President:		
Amendments to title XX of the Social Security Act to facilitate implementation of child care programs (S. 2425). Finance Committee.....	0. 2	0. 2
Total, spending legislation (to table A, line III.A).....	0. 2	0. 2
Authorizing legislation:		
A. Through Congress or passed Senate:²		
Education for the Handicapped Act (S. 6/H.R. 7217). Labor and Public Welfare Committee.....	0. 5	0. 4
Developmental Disabilities Act (S. 462/H.R. 4005). Labor and Public Welfare Committee.....	(*)	(*)
Older Americans Act (S. 1425/H.R. 3922). Labor and Public Welfare Committee..	0. 1/0. 4	0. 1/0. 4
B. Reported in Senate:		
None.....		
C. Not yet reported in Senate:³		
Child and Family Development Act (S. 626/H.R. 2966). Labor and Public Welfare Committee.....	0. 2	0. 2
Emergency Employment Assistance, renewal of CETA, Title VI (S. 1695/H.R. 2584). Labor and Public Welfare Committee.....	5. 0	2. 0
Emergency Conservation Jobs Assistance (S. 1431). Labor and Public Welfare Committee.....	0. 2	0. 2
Total, authorizing legislation (to table A, line III.B).....	6. 0/6. 3	2. 9/3. 2

¹ See note to table B, p. 16.

² Dollar amounts for all bills in this section represent increases over President's budget request.

*Less than \$50 million.

Function 550: HEALTH

Table A—Functional Summary

[In billions of dollars]

Category	Fiscal year 1976	
	New budget authority	Estimated outlays
I. First Concurrent Resolution Target.....	33.1	30.7
II. Spending Legislation:¹		
A. Completed action:		
1. <i>Enacted in prior years.....</i>	14.7	18.8
2. <i>Enacted this session.....</i>	0.3	0.4
3. <i>Passed Congress but not signed.....</i>	.....	.....
4. <i>Conference agreement.....</i>	0.5	0.4
B. Action underway in Senate:		
1. <i>Passed Senate.....</i>	15.5	11.3
2. <i>Reported in Senate (see table B)....</i>	1.2	1.2
C. President's spending requests not yet reported in Senate².....	1.3	0.7
[Note: Totals for Category II.C, taking account of House action to date: \$1.3 billion new budget authority, \$0.7 billion estimated outlays]		
Remainder:		
Under target.....	.....	.....
Over target.....	0.4	2.1
III. Selected Additional Legislation:³		
A. Spending legislation (see table C).....	0.1	0.1
B. Authorizing legislation (see table C).....	0.9	0.5
Remainder:		
Under target.....	.....	.....
Over target.....	1.4	2.7

See notes to summary table 1, p. 9.

Function 550: HEALTH

Table B—Spending Legislation Reported in Senate ¹

[In billions of dollars]

	Fiscal year 1976	
	New budget authority	Estimated outlays
Appropriations legislation:		
None.....		
Other spending legislation:		
Health benefits for the unemployed (H.R. 5970/ S. 625)	1.2	1.2
Total (to table A, line II.B.2).....	1.2	1.2

¹ See introduction for definition of "spending legislation."

Function 550: HEALTH

Table C—Selected Additional Legislation ¹

(In billions of dollars)

	Fiscal year 1976	
	New budget authority	Estimated outlays
Spending legislation not yet reported in the Senate and not requested by the President:		
National health insurance (S. 3/S. 600/S. 1438/H.R. 1/H.R. 21/H.R. 3328/H.R. 5990/H.R. 6222). Finance Committee, Labor and Public Welfare Committee. Dollar amounts represent first-year start-up costs only.	0. 1	0. 1
Total, spending legislation (to table A, line III.A)	0. 1	0. 1
Authorizing legislation:		
A. Through Congress or passed Senate:		
Nurse Training Act of 1975 (P.L. 94-62). Labor and Public Welfare Committee. Dollar amounts represent increase over President's budget request.	0. 6	0. 4
Prevention and control of communicable diseases (S. 1466). Labor and Public Welfare Committee. Dollar amounts represent increase over President's budget request.	(*)	(*)
B. Reported in Senate:		
None.		
C. Not yet reported in Senate:		
Heart/lung biomedical research (S. 988/H.R. 7988). Labor and Public Welfare Committee. Dollar amounts represent increase over President's budget request.	0. 1	(*)
Health Manpower Act of 1975 (H.R. 5546). Labor and Public Welfare Committee. Dollar amounts represent increase over President's budget request.	0. 2	0. 1
Total, authorizing legislation (to table A, line III.B)	0. 9	0. 5

¹ See note to table B, p. 16.

*Less than \$50 million.

Function 600: INCOME SECURITY

Table A—Functional Summary

[In billions of dollars]

Category	Fiscal year 1976	
	New budget authority	Estimated outlays
I. First Concurrent Resolution Target.....	140.9	125.3
I.A. Adjustment for Comparability.....	† -9.1	
II. Spending Legislation:¹		
A. Completed action:		
1. <i>Enacted in prior years.....</i>	91.4	100.0
2. <i>Enacted this session.....</i>	(*)	4.8
3. <i>Passed Congress but not signed.....</i>	0.8	0.7
4. <i>Conference agreement.....</i>	22.7	5.0
B. Action underway in Senate:		
1. <i>Passed Senate.....</i>	13.3	11.8
2. <i>Reported in Senate.....</i>		
C. President's spending requests not yet reported in Senate².....	3.3	3.3
[Note: Totals for Category II.C, taking account of House action to date: No House action to date]		
Remainder:		
Under target.....	0.3	
Over target.....		0.4
III. Selected Additional Legislation:³		
A. Spending legislation (see table B).....	0.8	0.8
B. Authorizing legislation.....		
Remainder:		
Under target.....		
Over target.....	0.5	1.2

See notes to summary table 1, p. 9.

*Less than \$50 million.

†The President's budget and H. Con. Res. 218 adopted as the measure of budget authority for long-term contracts under subsidized housing programs, the maximum payment permitted by law for the full life of the contracts. Using this measure, the budget authority for the program of annual contributions for assisted housing was calculated at \$26.1 billion on the assumption that all such contracts would be for the maximum period of 40 years permitted by law. The Conference agreement on the Housing and Urban Development—Independent Agencies Appropriation Act adopted in principle the concept of full disclosure of budget authority at the outset, but reduced the level of budget authority for this program from \$26.1 billion to \$17.0 billion on the grounds that this is a more realistic estimate of costs in view of the fact that not all of the contracts under this program will run for 40 years and not all of them will require the maximum permissible Federal payment. An adjustment of \$9.1 billion is therefore being made in the Scorekeeping Report so as to put the H. Con. Res. 218 budget authority target on the same basis as the subsequent action by the Congress on the Housing and Urban Development—Independent Agencies Appropriation Act. Outlay estimates are the same under either approach.

Function 600: INCOME SECURITY

Table B—Selected Additional Legislation ¹

[In billions of dollars]

	Fiscal year 1976	
	New budget authority	Estimated outlays
Spending legislation not yet reported in the Senate and not requested by the President:		
Amendments to black lung benefits (H.R. 8)...	0.1	0.1
Amendments to supplemental security income program (H.R. 8911/H.R. 8912).....	0.7	0.7
Total, spending legislation (to table A, line III.A).....	0.8	0.8
Authorizing legislation:		
A. Through Congress or passed Senate:		
None.....		
B. Reported in Senate:		
None.....		
C. Not yet reported in Senate:		
None.....		

¹ See note to table B, p. 16.

Function 700: VETERANS BENEFITS AND SERVICES

Table A—Functional Summary

[In billions of dollars]

Category	Fiscal year 1976	
	New budget authority	Estimated outlays
I. First Concurrent Resolution Target	18.0	17.5
II. Spending Legislation:¹		
A. Completed action:		
1. <i>Enacted in prior years</i>	0.4	1.2
2. <i>Enacted this session</i>	0.5	0.5
3. <i>Passed Congress but not signed</i>		
4. <i>Conference agreement</i>	17.8	16.3
B. Action underway in Senate:		
1. <i>Passed Senate</i>	0.1	0.1
2. <i>Reported in Senate</i>		
C. President's spending requests not yet reported in Senate¹	0.3	0.3
[Note: Totals for Category II.C, taking account of House action to date: No major House changes to date]		
Remainder:		
Under target		
Over target	1.1	0.9
III. Selected Additional Legislation:²		
A. Spending legislation (see table B)	0.2	0.2
B. Authorizing legislation		
Remainder:		
Under target		
Over target	1.3	1.1

See notes to summary table 1, p. 9.

*Less than \$50 million.

Function 700: VETERANS BENEFITS AND SERVICES

Table B—Selected Additional Legislation ¹

[In billions of dollars]

	Fiscal year 1976	
	New budget authority	Estimated outlays
Spending legislation not yet reported in the Senate and not requested by the President:		
Nine-month extension of undergraduate education entitlement (S. 969/H.R. 9576). Veterans Committee.....	0. 1	0. 1
Restructure veterans pension system to follow model of SSI program (no bill yet introduced; proposal under discussion in Veterans Committee).....	0. 1	0. 1
<i>Total, spending legislation (to table A, line III.A).....</i>	0. 2	0. 2
Authorizing legislation:		
A. <i>Through Congress or passed Senate:</i>		
None.....		
B. <i>Reported in Senate:</i>		
None.....		
C. <i>Not yet reported in Senate:</i>		
None.....		

¹ See note to table B, p. 16.

Function 750: LAW ENFORCEMENT AND JUSTICE

Table A—Functional Summary

(In billions of dollars)

Category	Fiscal year 1976	
	New budget authority	Estimated outlays
I. First Concurrent Resolution Target	3.3	3.4
II. Spending Legislation:¹		
A. Completed action:		
1. <i>Enacted in prior years</i>	(*)	1.0
2. <i>Enacted this session</i>	0.5	0.5
3. <i>Passed Congress but not signed</i>		
4. <i>Conference agreement</i>	2.6	1.8
B. Action underway in Senate:		
1. <i>Passed Senate</i>	(*)	(*)
2. <i>Reported in Senate</i>		
C. President's spending requests not yet reported in Senate²	(*)	(*)
[Note: Totals for Category II.C, taking account of House action to date: No major House changes to date]		
Remainder:		
Under target	0.1	0.1
Over target		
III. Selected Additional Legislation:³		
A. Spending legislation (see table B)	0.1	0.1
B. Authorizing legislation (see table B)	0.1	0.1
Remainder:		
Under target		
Over target	0.1	0.1

See notes to summary table 1, p. 9.

*Less than \$50 million.

Function 750: LAW ENFORCEMENT AND JUSTICE

Table B—Selected Additional Legislation ¹

[In billions of dollars]

	Fiscal year 1976	
	New budget authority	Estimated outlays
Spending legislation not yet reported in the Senate and not requested by the President:		
Victims of Crime Act (H.R. 9074)	0.1	0.1
<i>Total, spending legislation (to table A, line III.A)</i>	0.1	0.1
Authorizing legislation:		
A. <i>Through Congress or passed Senate:</i>		
None		
B. <i>Reported in Senate:</i>		
None		
C. <i>Not yet reported in Senate:</i>		
National voter registration (S. 1177). Post Office and Civil Service Committee	0.1	0.1
<i>Total, authorizing legislation (to table A, line III.B)</i>	0.1	0.1

¹ See note to table B, p. 16.

Function 800: GENERAL GOVERNMENT

Table A—Functional Summary

(In billions of dollars)

Category	Fiscal year 1976	
	New budget authority	Estimated outlays
I. First Concurrent Resolution Target	3.3	3.3
II. Spending Legislation: ¹		
A. Completed action:		
1. <i>Enacted in prior years</i>	-1.7	-1.5
2. <i>Enacted this session</i>	4.5	4.1
3. <i>Passed Congress but not signed</i>		
4. <i>Conference agreement</i>	(*)	(*)
B. Action underway in Senate:		
1. <i>Passed Senate</i>	0.1	0.1
2. <i>Reported in Senate</i>		
C. President's spending requests not yet reported in Senate ²	0.5	0.5
[<i>Note: Totals for Category II.C, taking account of House action to date: No major House changes to date</i>]		
Remainder:		
Under target		0.1
Over target	(*)	
III. Selected Additional Legislation: ³		
A. Spending legislation		
B. Authorizing legislation		
Remainder:		
Under target		0.1
Over target	(*)	

See notes to summary table 1, p. 9.

*Less than \$50 million.

Function 850: REVENUE SHARING AND GENERAL
PURPOSE FISCAL ASSISTANCE

Table A—Functional Summary

[In billions of dollars]

Category	Fiscal year 1976	
	New budget authority	Estimated outlays
I. First Concurrent Resolution Target.....	7.3	7.2
II. Spending Legislation: ¹		
A. Completed action:		
1. Enacted in prior years.....	7.0	7.0
2. Enacted this session.....	(*)	(*)
3. Passed Congress but not signed.....		
4. Conference agreement.....		
B. Action underway in Senate:		
1. Passed Senate.....		
2. Reported in Senate.....		
C. President's spending requests not yet reported in Senate ²	0.3	0.3
[Note: Totals for Category II.C, taking account of House action to date: No House action to date]		
Remainder:		
Under target.....	(*)	
Over target.....		0.1
III. Selected Additional Legislation: ³		
A. Spending legislation.....		
B. Authorizing legislation.....		
Remainder:		
Under target.....	(*)	
Over target.....		0.1

See notes to summary table 1, p. 9.

*Less than \$50 million.

Function 900: INTEREST

Table A—Functional Summary

[In billions of dollars]

Category	Fiscal year 1976	
	New budget authority	Estimated outlays
I. First Concurrent Resolution Target.....	35.0	35.0
II. Spending Legislation: ¹		
A. Completed action:		
1. <i>Enacted in prior years.....</i>	†36.2	†36.2
2. <i>Enacted this session.....</i>		
3. <i>Passed Congress but not signed.....</i>		
4. <i>Conference agreement.....</i>		
B. Action underway in Senate:		
1. <i>Passed Senate.....</i>		
2. <i>Reported in Senate.....</i>		
C. President's spending requests not yet reported in Senate².....		
[Note: Totals for Category II.C, taking account of House action to date: No action required]		
Remainder:		
Under target.....		
Over target.....	1.2	1.2
III. Selected Additional Legislation: ³		
A. Spending legislation.....		
B. Authorizing legislation.....		
Remainder:		
Under target.....		
Over target.....	1.2	1.2

See notes to summary table 1, p. 9.

† Revised CBO estimate based on current interest rates.

Function: ALLOWANCES

Table A—Functional Summary

[In billions of dollars]

Category	Fiscal year 1976	
	New budget authority	Estimated outlays
I. First Concurrent Resolution Target.....	1.4	1.2
II. Spending Legislation: ¹		
A. Completed action:		
1. <i>Enacted in prior years</i>		
2. <i>Enacted this session</i>	(*)	0.3
3. <i>Passed Congress but not signed</i>		
4. <i>Conference agreement</i>		
B. Action underway in Senate:		
1. <i>Passed Senate</i>		
2. <i>Reported in Senate</i>		
C. President's spending requests not yet reported in Senate ²	†1.3	†0.9
[Note: Totals for Category II.C, taking account of House action to date: No House action to date]		
Remainder:		
Under target.....	0.1	(*)
Over target.....		
III. Selected Additional Legislation: ³		
A. Spending legislation		
B. Authorizing legislation		
Remainder:		
Under target.....	0.1	(*)
Over target.....		

See notes to summary table 1, p. 9.

*Less than \$50 million.

† Assumes pay raise of 5 percent.

Function 950: UNDISTRIBUTED OFFSETTING RECEIPTS

Table A—Functional Summary

[In billions of dollars]

Category	Fiscal year 1976	
	New budget authority	Estimated outlays
I. First Concurrent Resolution Target.....	- 16. 2	- 16. 2
II. Spending Legislation: ¹		
A. Completed action:		
1. Enacted in prior years.....	- 16. 2	- 16. 2
2. Enacted this session.....	.....	.....
3. Passed Congress but not signed.....	.....	.....
4. Conference agreement.....	.....	.....
B. Action underway in Senate:		
1. Passed Senate.....	.....	.....
2. Reported in Senate.....	.....	.....
C. President's spending requests not yet reported in Senate ².....	.....	.....
[Note: Totals for Category II.C, taking account of House action to date: No action required]		
Remainder:		
Under target.....	.....	.....
Over target.....	.....	.....
III. Selected Additional Legislation: ³		
A. Spending legislation.....	.....	.....
B. Authorizing legislation.....	.....	.....
Remainder:		
Under target.....	.....	.....
Over target.....	.....	.....

See notes to summary table 1, p. 9.

