SENATE BUDGET SCOREKEEPING REPORT

December 1, 1975

No. 15



a cumulative report prepared weekly

94th Congress, 1st Session UNITED STATES CONGRESS

FOREWORD

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This budget scorekeeping report is prepared for the Senate by the Congressional Budget Office in cooperation with the Senate Committee on the Budget. It is prepared weekly except during periods of congressional recess. This series is designed specifically for the Senate. It expands on and is complementary to the series of periodic scorekeeping reports for the Congress as a whole that is issued by the Congressional Budget Office.

The Congressional Budget Act requires an entirely new concept for budget scorekeeping. Previous scorekeeping was oriented to the impact of congressional actions on the budget as recommended by the President. It is now necessary to have a scorekeeping procedure for tracking congressional budget actions against the budget targets established by the Congress in the concurrent resolutions on the budget. Moreover, previous scorekeeping largely totaled past actions. The new budget procedures require that each Senator know the budgetary implications of today's vote in the context of competing legislation which will be on the floor in the future.

Much of the information in this report is in summary form. Back-up detail regarding any of the line items in the report or answers to questions regarding any aspect of the report may be obtained by calling the Budget Analysis Division of the Congressional Budget. Office (225-5480).

Because this report represents an entirely new concept for budget scorekeeping, we would welcome any comments and suggestions for improvements in the presentation of the basic data. Our objective is to make these reports as useful as possible for the Senate. Suggestions for improvement may be addressed to James Blum of the Congressional Budget Office (225-4846) or Sidney Brown of the Senate Budget Committee staff (224-0560).

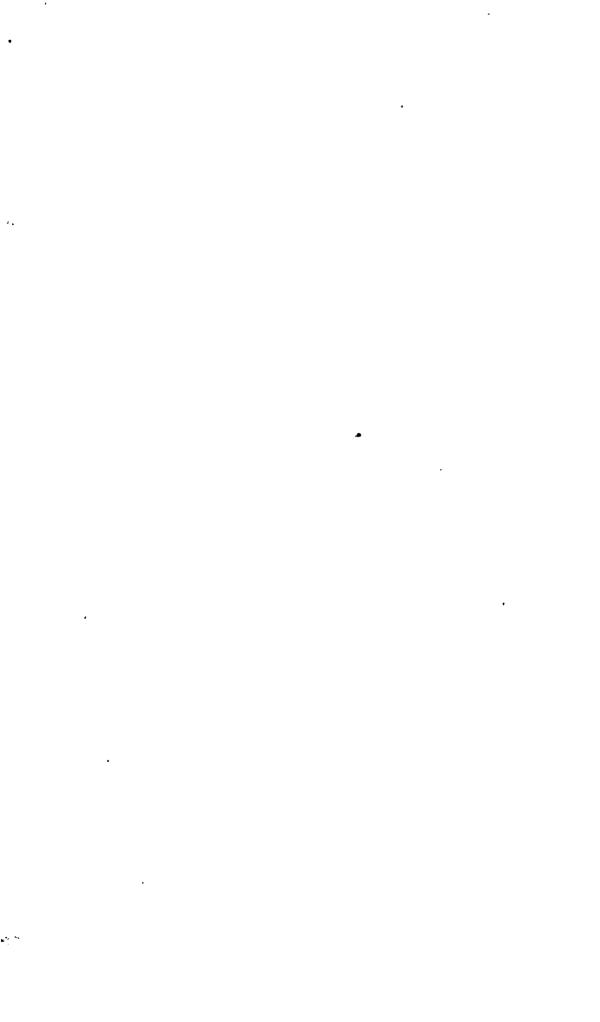


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INTRODUCTION

On May 14, 1975, the Congress adopted the First Concurrent Resolution on the 1976 budget (H. Con. Res. 218) specifying target levels for budget authority, outlays, revenues, the budget deficit and the appropriate level for the public debt. These targets were intended to guide subsequent congressional budget actions. While H. Con. Res. 218 did not subdivide the budget authority and outlay totals, the statement of managers accompanying the conference report on the budget resolution did provide a breakdown of budget authority and outlays by the 17 functional categories. These functional category figures were to serve as guidelines for the Congress, to explain the steps by which the conferees reached the aggregate budget totals and to provide benchmarks for the Second Concurrent Resolution now being considered. These figures form the basis for this scorekeeping report. Further work will be required to develop the appropriate scorekeeping methodology for Federal revenues, the budget deficit, and the public debt limit.

GOES BEYOND TRADITIONAL SCOREKEEPING REPORTS

This report is designed to provide the Senate with budgetary information relevant to consideration of upcoming legislative actions. It goes beyond the more traditional scorekeeping reports by high-lighting legislative actions with major budgetary implications in prospect, and by including cost information on authorizing legislation (see definition below) that does not formally relate to the First Concurrent Resolution targets but which could have a significant impact thereon through subsequent appropriations legislation. The formats of the various tables in the report are constructed so as to highlight action in the Senate.

DOLLAR ESTIMATES

The Congressional Budget Office has determined all of the dollar estimates contained in this report. To the extent that items in this report are included in the basic scorekeeping reports of the Congressional Budget Office, the dollar estimates are the same. It should be noted that many of the figures contained in this report, including all of the outlay numbers, are Congressional Budget Office estimates of

the impact of congressional action and therefore are not firm. The Congress makes decisions on specific figures for new budget authority in appropriation bills, but not on outlays which will result from these bills. In some other spending legislation, such as entitlement programs (e.g., social security, unemployment compensation), the budget authority figures also are estimates.

POSSIBLE ADDITIONAL LEGISLATION

The Senate Budget Committee staff has determined the items that are included in the lists of "possible additional legislation" in the individual functional sections. These lists are designed to show the potential budgetary impact of spending bills not yet reported in the Senate (other than Presidential requests) and authorizing bills at all stages of action in the Congress.

The lists are selective in that they include only those bills that are judged to have reasonable prospects for passage. However, they should not be taken as predictions of what will occur; some bills on the lists may not be enacted, and the dollar amounts in many cases are subject to change. Rather, the lists are designed to inform Senators of the possible relationship to the congressional budget targets of bills on which they have voted or may be required to vote.

DEFINITIONS

Throughout this report, reference is made to "spending legislation" and "authorizing legislation". These terms are defined as follows:

- —Spending legislation consists of (1) appropriations legislation; (2) legislation that provides budget authority directly without the need for subsequent appropriations action; and (3) entitlement legislation which, while requiring subsequent appropriations action, essentially "locks in" budget authority at the time of authorization.
- —Authorizing legislation consists of legislation that authorizes the provision of budget authority through subsequent discretionary appropriations action (i.e., authorizing legislation other than that covered by points (2) and (3) in the preceding paragraph).

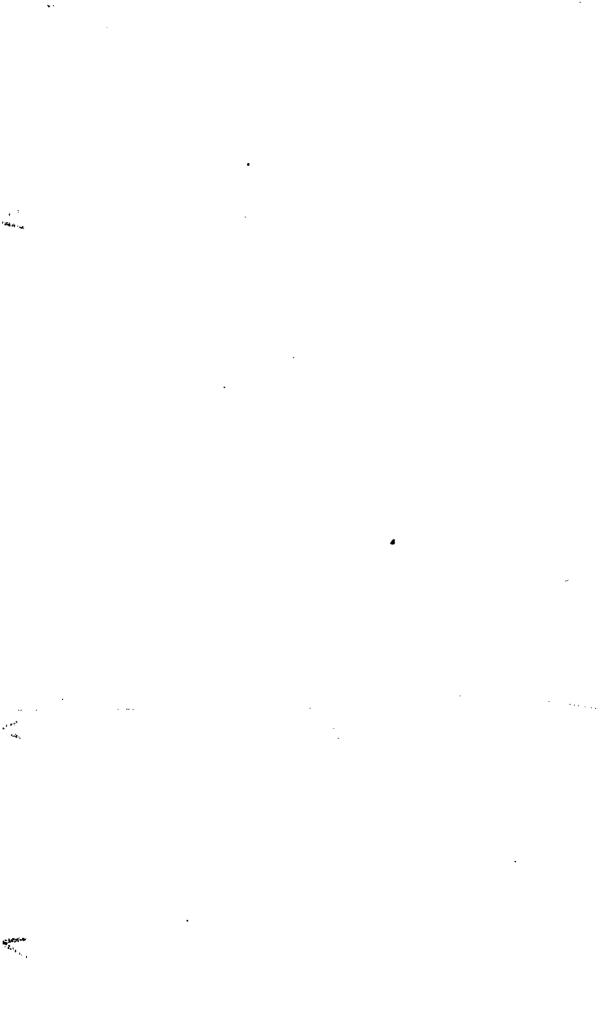
DIFFERENCES IN FIGURES

The reader will note a substantial difference between the "new budget authority" and the "estimated outlays" figures shown on the same line in summary table 1 and table A of each functional section. The reasons for this are as follows:

-On the "enacted in prior years" line (line II.A.1), the FY 1976 "estimated outlays" total includes outlays which result

from new budget authority enacted in prior years but first becoming available in FY 1976 plus outlays from unexpended balances of budget authority available in prior years. Thus, on this line the estimated outlays are frequently higher than the amount shown for new budget authority.

—On all other lines, the "estimated outlays" total includes only those outlays which will result in FY 1976 from the new budget authority granted in FY 1976. Therefore, the outlay estimate will frequently be lower than the amount shown for new budget authority. The difference indicates the amount of spending from new FY 1976 budget authority which will likely occur in future years.



HOW TO USE THE REPORT

This report consists of three parts. The first part highlights major legislative actions that may occur this week in the Senate. The second part presents summary tables for the budget as a whole. The third part presents tables for each of the 17 functional sections of the budget.

The core of the report is summary table 1 and table A in each functional section. All of these tables have the same format. They present the following information for the FY 1976 budget as a whole and for each functional category:

- -Category I: the budget authority and outlay totals contained in H. Con. Res. 218 and the accompanying conference report.
- —Category II: a section listing action on spending legislation to date from the Senate reporting stage onward plus Presidential spending requests for ongoing programs that have not yet been reported in the Senate. (The President's spending requests for ongoing programs not yet reported are included to give a rough idea of the degree to which the spending totals are apt to be encumbered; next year, when Section 302 of the Congressional Budget Act is operational, this entry will be replaced by Senate Committee allocations not yet reported.) The current status line at the end of this section shows the relationship between these actions and the First Concurrent Resolution targets.
- —Category III: a section listing the budgetary effect of possible additional legislation that in the opinion of the Senate Budget Committee staff has potential budgetary significance in FY 1976. This category consists primarily of authorizing legislation, but also includes spending legislation not yet reported in the Senate other than that requested by the President (unreported Presidential spending requests are included in category II of the table, described above). It should be kept in mind that the authorizing legislation in this category is funded through subsequent appropriations action, and passage of the authorizing legislation does not of itself have an effect on the budget. However, these items are

included in this report because of the potential pressure that authorized but unfunded programs exert on the appropriations process. The budget authority and outlay estimates for many of the items in this category are inexact; ranges are employed where there are different versions of an item or where it is not possible to make a specific estimate. The potential impact line at the end of this section is designed to show the effect on the First Concurrent Resolution targets if the items in this category were funded in FY 1976.

Apart from the core tables described above, the report contains a summary of the current status and potential impact entries on the individual functional tables. Also included are a summary of major non-discretionary re-estimates since adoption of H. Con. Res. 218, tables detailing the individual legislation included in Category II.B.2 and Category III of table A for each function, and summary table 1.

In the case of all tables in the report, details may not add due to rounding.

All dollar estimates in this report are as of November 20, 1975. The latest weekly report contains all of the information necessary for scorekeeping and supersedes all earlier reports.

LEGISLATIVE HIGHLIGHTS

Note: This is a listing of bills with major budgetary implications that are on the Senate Calendar or may be reported. A section is also included reporting action on such bills during the past week in both the Senate and House.

Major Senate Actions Possible This Week

Spending Legislation: 1

-Floor action possible on Federal Aid Highway Act of 1975 (S. 2711). See p. 28.

Authorizing Legislation: 1

-Floor action possible on Conference Report on International Development and Food Assistance Act (H.R. 9005). Part of function 150, p. 17.

Major Congressional Actions Last Week²

House and Senate:

- -Agreed to Conference Report on Military Construction Appropriation Act (H.R. 10029).
- -Agreed to Conference Report on Education for All Handicapped Children Act (S. 6).
- -Agreed to Conference Report on Older Americans Act Amendments (H.R. 3922).

Senate:

- —Passed Second Concurrent Resolution on the Budget (H. Con. Res. 466).
- -Passed Department of Defense Appropriation Act (H.R. 9861).
- -Passed Interior and Related Agencies Appropriation Act (H.R. 8773).
- -Passed bill to increase borrowing authority for the Tennessee Valley Authority (H.R. 9472).

House:

-Agreed to Conference Report on Foreign Relations Authorization Act (S. 1517).

¹ See introduction for definition.

² Week of November 17-21 (last week prior to recess).



Summary Table 1-FY 1976 BUDGET TOTALS

[In billions of dollars]

	Fiscal year 1976	
Category	New budget authority	Estimated outlays
I. First Concurrent Resolution Target	395. 8	367. 0
I.A. Adjustment for Comparability	† 9. 1	
II. Spending Legislation: 1		ł
A. Completed action:		
1. Enacted in prior years	138. 6	206. 9
2. Enacted this session	81. 7	50. 7
3. Passed Congress but not signed	17. 5	4.0
4. Conference agreement		.
B. Action underway in Senate:		
1. Passed Senate	131. 4	96. 2
2. Reported in Senate	2. 3	0.8
C. President's spending requests not yet re-		1
ported in Senate 3	31. 3	15.8
[Note: Totals for Category II.C,		1
taking account of House action to		
date: \$30.3 billion new budget		
authority, \$15.8 billion estimated]
outlays)		[
Current Status:	***************************************	
Under target	·	1
Over target	‡16. 0	‡7. 3
III. Possible Additional Legislation: 3		
A. Spending legislation(range)	0. 5/0. 3	0. 3/0. 1
B. Authorizing legislation(range)	15. 8/21. 3	3. 7/4. 9
	10. 0/21. 0	0. 1/4. 5
Potential Impact:		
Under target		
Over target(range)	132. 3/37. 6	‡11. 3/12. 3

- ¹ See introduction for definition of "spending legislation". This is the legislation to which the First Concurrent Resolution targets formally apply.
- Adjusted, where applicable, to reflect (1) the cost of current law in cases where the President's request assumes legislation to reduce the cost of current law, (2) elimination of Presidential requests for new programs, and (3) completed congressional action on legislation that authorizes appropriations for ongoing programs at levels lower than the President's appropriations request.
- ¹ See the introduction for a discussion of this category and the definition of "spending legislation" and "authorizing legislation." This category consists of legislation not included in Category II which may have a potential budgetary impact in FY 1976. It is not intended to be a prediction of what will occur.

†See note †, p. 39.

† Includes \$9.0 billion in budget authority and \$7.2 billion in outlays for major nondiscretionary reestimates that have occurred since adoption of H. Con. Res. 218 (see summary table 3, p. 13).

Summary Table 2—AMOUNTS UNDER OR OVER FIRST CONCURRENT RESOLUTION TARGET (BY FUNCTION)

		rent tus	Pote imp	ntial act
Function	New budget author- ity	Esti- mated outlays	New budget author- ity	Esti- mated outlays
050—National Defense: Under target Over target	0. 9	2. 0	0. 8	 1. 9
150—International Affairs: Under target Over target		0. 1	1. 3	0. 1
250—General Science, Space, and Technology: Under target Over target		(*)	0. 1	(*)
300—Natural Resources, Environment, and Energy: Under target Over target		0. 7	10. 0	0. 3
350—Agriculture: Under target Over target		0. 8	0. 2	0. 8
400—Commerce and Transportation: Under target Over target		0. 4	7. 5/9. 9	0.7/0.9
450—Community and Regional Development: Under target		2. 5	2. 5/0. 6	1. 3/0. 3

^{*}Less than \$50 million.

Summary Table 2—AMOUNTS UNDER OR OVER FIRST CON-CURRENT RESOLUTION TARGET (BY FUNCTION)

(Continued)

	B .	rrent atus	Poter imp	
Function .	New budget author- ity	Esti- mated outlays	New budget author- ity	Esti- mated outlays
500—Education, Manpower, and Social Services:				
Under target		0. 2	4. 9	0. 9
550—Health:				
Under target				
Over target	1	2. 9	1. 7	3. 2
600—Income Security: Under target				
Over target	1	3. 2	7. 0/6. 8	3. 1/2. 9
700—Veterans Benefits and Services: Under target				
Over target		1. 3	1. 8	1. 5
750—Law Enforcement and Justice:	0.1	0.1		
Under target Over target	1	0. 1		
800-General Government:				
Under target				
Over target	0. 1	(*)	0. 1	(*)
850-Revenue Sharing and General				
Purpose Fiscal Assistance:				
Under target	4	········		
Over target	(*)	0. 1	(*)	0. 1

^{*}Less than \$50 million.

Summary Table 2—AMOUNTS UNDER OR OVER FIRST CON-CURRENT RESOLUTION TARGET (BY FUNCTION)

(Continued)

	Curi sta			ntial pact
Function	New budget author- ity	Esti- mated outlays	New budget author- ity	Esti- mated outlays
900—Interest:				
Under target	 			
Over target	1	0. 4	0. 4	0. 4
-Allowances:				
Under target	0. 1		0. 1	
Over target		(+)		(*)
950—Undistributed Offsetting Receipts:				
Under target	0.4	0.4	0.4	0.4
Over target				
Total:				
Under target	[[
Over target		7.3	32. 3/37. 6	11. 3/12. 3

^{*}Less than \$50 million.

Summary Table 3—MAJOR NON-DISCRETIONARY RE-ESTI-MATES SINCE ADOPTION OF H. CON. RES. 218

[In billions of dollars]

Note: Changes in budget authority and outlays of a non-discretionary nature may occur from time-to-time, either upward or downward. They are essentially uncontrollable under current law, such as changes due to more accurate estimates of caseload for a mandatory entitlement program, or changes in the rate of spending by the executive branch from authority granted in prior years. When re-estimates of this nature occur later than May 15, they will not have been taken into account in the targets contained in the first concurrent resolution on the budget, yet they will ultimately affect the totals to which those targets apply.

Set forth below is a listing by function of major non-discretionary re-estimates of budget authority and outlays for FY 1976 that in the opinion of the Congressional Budget Office have occurred since adoption of H. Con. Res. 218. These amounts are therefore not included in Category I ("First Concurrent Resolution Target") of summary table 1 and table A for each function. They are, however, included in Category II of those tables ("Spending Legislation") and therefore affect the "current status" and "potential impact" entries on those tables. The information below is provided so that the reader may understand the degree to which the "current status" and "potential impact" entries in the various tables are affected by non-discretionary changes occurring since adoption of H. Con. Res. 218.

	Fiscal year 1976		
Function	New budget authority	Estimated outlays	
050—National Defense			
250-General Science, Space, and Technology			
300-Natural Resources, Environment, and Energy.			
350—Agriculture		0. 6	
400—Commerce and Transportation	0. 9	0. 9	
450—Community and Regional Development			
500—Education, Manpower, and Social Services		0. 5	
550—Health	0. 6	1.7	
600—Income Security		2. 0	
.700—Veterans Benefits and Services	1. 5	1. 4	
750—Law Enforcement and Justice		t i	
800—General Government	0. 1	0. 1	
850—Revenue Sharing and General Purpose Fiscal Assistance			
900—Interest		0. 4	
950—Undistributed Offsetting Receipts		-0.4	
Total	9. 0	7. 2	



Function 050: NATIONAL DEFENSE

Table A-Functional Summary

[In billions of dollars]

	Fiscal ye	ear 1976
Category	New budget authority	Estimated outlays
I. First Concurrent Resolution Target	100.7	90.7
II. Spending Legislation:		
A. Completed action:		
1. Enacted in prior years	1. 7	24. 0
2. Enacted this session	0. 2	(*)
3. Passed Congress but not signed	3. 6	0. 8
4. Conference agreement		
B. Action underway in Senate:		
1. Passed Senate	90. 7	64. 5
2. Reported in Senate		
C. President's spending requests not yet re-		
ported in Senate 3	5. 5	3. 5
[Note: Totals for Category II.C.		
taking account of House action to		
date: \$5.4 billion new budget		
authority, \$3.5 billion estimated outlays]		
Current Status:		
Under target		
Over target	0.9	2. 0
III. Possible Additional Legislation:		
A. Spending legislation		
B. Authorizing legislation (see table B)	-0.1	-0.1
Potential Impact:		
Under target		1. 9
Over target	0.8	1.9

See notes to summary table 1, p. 9. *Less than \$50 million.

Function 050: NATIONAL DEFENSE

Table B—Possible Additional Legislation

	Fiscal year 1976		
	New budget authority	Estimated outlays	
Spending legislation not yet reported in the Senate and not requested by the President:			
None		· · · · · · · · · · · · · · · · · · ·	
Authorizing legislation:			
A. Through Congress or passed Senate: Naval petroleum reserve production (H.R. 49). Armed Services Committee	-0.1	-0. 1	
B. Reported in Senate: None			
C. Not yet reported in Senate: None			
Total, authorizing legislation (to table A, line III.B)	-0. 1	-0. 1	

Function 150: INTERNATIONAL AFFAIRS

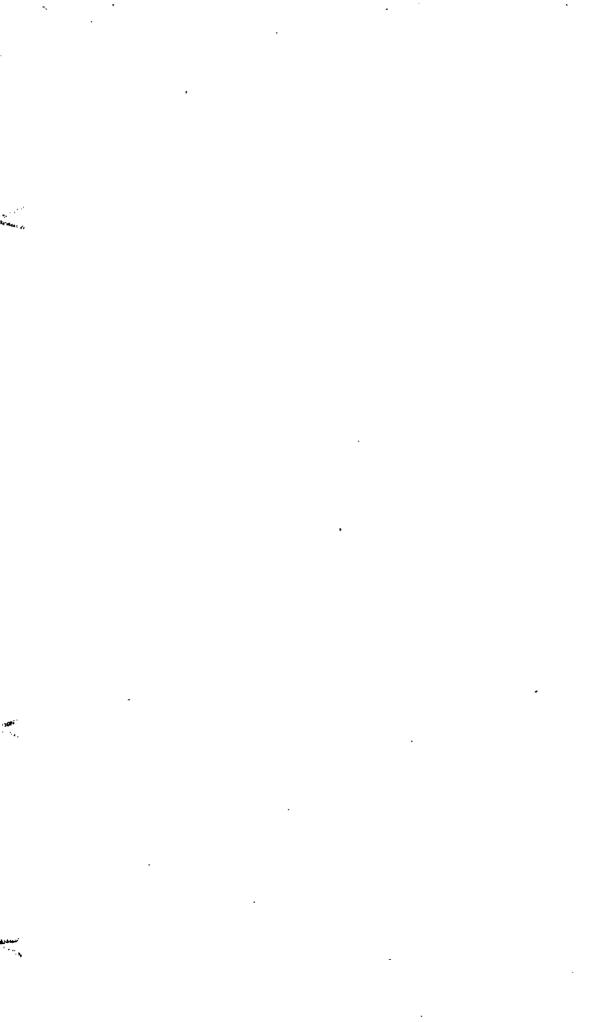
Table A-Functional Summary

[In billions of dollars]

	Fiscal ye	ear 1976
Category	New budget authority	Estimated outlays
I. First Concurrent Resolution Target	4. 9	4, 9
II. Spending Legislation: 1		
A. Completed action:		
1. Enacted in prior years	-0.4	1. 7
2. Enacted this session		1. 7
3. Passed Congress but not signed	, , ,	(*)
4. Conference agreement		
B. Action underway in Senate:		
1. Passed Senate	1	
2. Reported in Senate		
C. President's spending requests not yet re-		
ported in Senate ²	4. 4	1. 6
[Note: Totals for Category II.C,		
taking account of House action to		
date: \$4.4 billion new budget		
authority, \$1.6 billion estimated outlays]		
Current Status:		
Under target		
Over target	1. 3	0. 1
III. Possible Additional Legislation:		
A. Spending legislation		
B. Authorizing legislation		
D. Musiciping regions worth		
Potential Impact:		
Under target		
Over target		0. 1
- · · · · · · · · · · · · · · · · · · ·	_, _	

See notes to summary table 1, p. 9.

^{*}Less than \$50 million.



Function 250: GENERAL SCIENCE, SPACE, AND **TECHNOLOGY**

Table A-Functional Summary

[In billions of dollars]

II. Spending Legislation: A. Completed action: 1. Enacted in prior years		Fiscal ye	ear 1976
II. Spending Legislation: A. Completed action: 1. Enacted in prior years	Category		
A. Completed action: 1. Enacted in prior years	I. First Concurrent Resolution Target	4.7	4. 6
A. Completed action: 1. Enacted in prior years	II. Spending Legislation: 1		
2. Enacted this session. 3. 9 3. Passed Congress but not signed. 4. Conference agreement. B. Action underway in Senate: 1. Passed Senate. 0. 3 2. Reported in Senate. 0. 3 2. Reported in Senate. 0. 4 [Note: Totals for Category II.C, taking account of House action to date: \$0.4 billion new budget authority, \$0.2 billion estimated outlays] Current Status: Under target. 0. 1 (*Over target. **Over target. **Ove	A. Completed action:	1	
3. Passed Congress but not signed. 4. Conference agreement. B. Action underway in Senate: 1. Passed Senate. 2. Reported in Senate. C. President's spending requests not yet reported in Senate? [Note: Totals for Category II.C, taking account of House action to date: \$0.4 billion new budget authority, \$0.2 billion estimated outlays] Current Status: Under target. Over target. III. Possible Additional Legislation: A. Spending legislation. B. Authorizing legislation (see table B). (*) Potential Impact: Under target. O. 1		(*)	1. 7
4. Conference agreement B. Action underway in Senate: 1. Passed Senate	2. Enacted this session	3. 9	2. 4
B. Action underway in Senate: 1. Passed Senate			
1. Passed Senate			
2. Reported in Senate. C. President's spending requests not yet reported in Senate 2	▼		
C. President's spending requests not yet reported in Senate 2			0. 2
Ported in Senate 2	•		• • • • • • • • • • • • • • • • • • • •
[Note: Totals for Category II.C, taking account of House action to date: \$0.4 billion new budget authority, \$0.2 billion estimated outlays] Current Status: Under target			
taking account of House action to date: \$0.4 billion new budget authority, \$0.2 billion estimated outlays) Current Status: Under target		0.4	0. 2
date: \$0.4 billion new budget authority, \$0.2 billion estimated outlays] Current Status: Under target	•		
authority, \$0.2 billion estimated outlays] Current Status: Under target		İ	
Outlays) Current Status: Under target			
Current Status: Under target Over target III. Possible Additional Legislation: A. Spending legislation. B. Authorizing legislation (see table B) Potential Impact: Under target 0. 1 (*)	• •		
Under target	outlays)		•
Under target	Current Status		
Over target		0.1	(*)
III. Possible Additional Legislation: A. Spending legislation			()
A. Spending legislation. B. Authorizing legislation (see table B) Potential Impact: Under target	0 to tangov		
A. Spending legislation. B. Authorizing legislation (see table B) Potential Impact: Under target	· · ·		
B. Authorizing legislation (see table B) (*) (*) Potential Impact: Under target	III. Possible Additional Legislation:		
Potential Impact: Under target			
Under target	B. Authorizing legislation (see table B)	(*)	(*)
Under target	Potential Impact:		
<u> </u>	-	0.1	
V T U I VUI KUU 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	Over target		(*)

See notes to summary table 1, p. 9. *Less than \$50 million.

Function 250: GENERAL SCIENCE, SPACE, AND TECHNOLOGY

Table B—Possible Additional Legislation

	Fiscal year 1976		
•	New budget authority	Estimated outlays	
Spending legislation not yet reported in the Senate and not requested by the President:			
None			
Authorizing legislation:			
A. Through Congress or passed Senate: ERDA Authorizations (S. 598/H.R. 3474). Interior Committee, Joint Committee on Atomic Energy. Dollar amounts represent increase in this function over President's budget re-	(*)		
quest			
C. Not yet reported in Senate: None			
Total, authorizing legislation (to table A, line III.B)	(*)	(•)	

^{*}Less than \$50 million.

Function 300: NATURAL RESOURCES, ENVIRONMENT, AND ENERGY

Table A-Functional Summary

	Fiscal y	ear 1976
Category	New budget authority	Estimated outlays
I. First Concurrent Resolution Target	13. 8	11. 6
II. Spending Legislation:		
A. Completed action:		
1. Enacted in prior years	-1.1	5. 3
2. Enacted this session	1. 9	1. 2
3. Passed Congress but not signed	†10. 0	
4. Conference agreement		
B. Action underway in Senate:		
1. Passed Senate		1. 5
2. Reported in Senate		
C. President's spending requests not yet re-		
ported in Senate ²	4. 7	2. 9
[Note: Totals for Category II.C,		
taking account of House action to		
date: \$4.9 billion new budget		
authority, \$3.1 billion estimated outlays]	ļ	
Current Status:		
Under target		0.7
Over target	4. 1	
III. Possible Additional Legislation:		
A. Spending legislation		
B. Authorizing legislation (see table B)		1.0
Potential Impact:		
Under target		
Over target	10. 0	0. 3

See notes to summary table 1, p. 9. †Borrowing authority for the Tennessee Valley Authority.

Function 300: NATURAL RESOURCES, ENVIRONMENT, AND ENERGY

Table B-Possible Additional Legislation

Fiscal year 197	Fiscal year 1976	
	nated lays	
ng legislation not yet reported in the Senate not requested by the President:		
one	• • • • •	
zing legislation:		
Through Congress or passed Senate: Energy Conservation and Oil Policy Act of 1975_ (S.622/H.R. 7014). Interior Committee, Commerce Committee:		
Strategic energy reserve (S. 677) 0.3 All other provisions (S. 349/S. 622/	0.	
S. 1883)	0.	
Committee	0. 1	
bill not included in S. 586, above ERDA Authorizations (S. 598/H.R. 3474). Interior Committee, Joint Committee on Atomic Energy. Dollar amounts represent increase in this function over President's budget request:	0. 1	
Regular program activities 0. 6	0. 8	
represent increase in this function over President's budget request:		

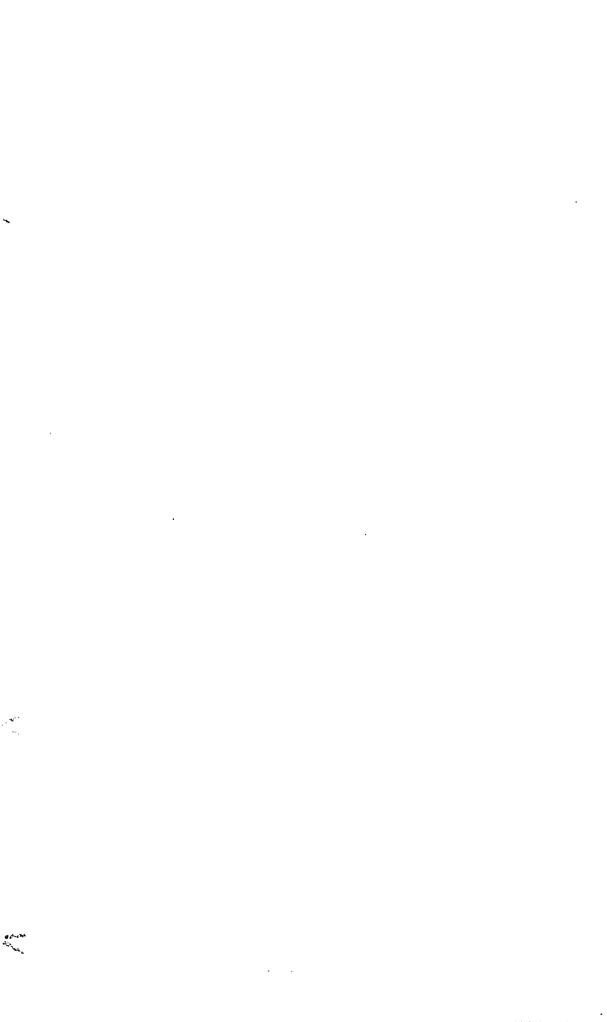
Function 300: NATURAL RESOURCES, ENVIRONMENT, AND ENERGY

Table B-Possible Additional Legislation-Continued

·	Fiscal y	Fiscal year 1976	
	New budget authority	Estimated outlays	
C. Not yet reported in Senate:			
National Energy Production Board Ac	t		
(S. 740). Interior Committee, Com	-		
merce Committee		0. 1	
Development of a commercial uranium	4		
enrichment industry (S. 2035). Join	1		
Committee on Atomic Energy	1.5		
). Allowance for miscellaneous small bills 1	(*)	(*)	
Total, authorizing legislation (to			
table A, line III.B)		1.0	

^{*}Less than \$50 million.

¹ Includes bills with small dollar amounts at various stages in the congressional process (passed, reported, not yet reported). The totals shown presently include the following bills: H.R. 8800, S. 1864, S. 961, S. 776, and H.R. 8650.



Function 350: AGRICULTURE

Table A-Functional Summary

[In billions of dollars]

	Fiscal year 1976	
Category	New budget authority	Estimated outlays
I. First Concurrent Resolution Target	4. 3	1.8
II. Spending Legislation: A. Completed action: 1. Enacted in prior years	4. 1	
Current Status: Under target Over target	l .	0.8
III. Possible Additional Legislation: A. Spending legislation B. Authorizing legislation		
Potential Impact: Under target Over target	1	0.8

See notes to summary table 1, p. 9. *Less than \$50 million.



Function 400: COMMERCE AND TRANSPORTATION

Table A-Functional Summary

[In billions of dollars]

	Fiscal ye	ear 1976	
Category	New budget authority	Estimated outlays	
I. First Concurrent Resolution Target	11. 3	17. 5	
II. Spending Legislation:			
A. Completed action:			
1. Enacted in prior years	2. 9	10. 3	
2. Enacted this session	8. 2	3. 6	
3. Passed Congress but not signed	3.8	3. 1	
4. Conference agreement			
B. Action underway in Senate:			
1. Passed Senate			
2. Reported in Senate (see table B)	1. 6	(*)	
C. President's spending requests not yet re-			
ported in Senate 2	†1.6	0. 8	
[Note: Totals for Category II.C,			
taking account of House action]		
to date: \$1.6 billion new budget			
authority, \$0.8 billion estimated outlays]			
Current Status:			
Under target			
Over target	6.8	0. 4	
<u>:</u>			
1	•		
III. Possible Additional Legislation:			
A. Spending legislation (see table C)	0. 2	(*)	
B. Authorizing legislation (see table C)	0. 5/2. 9	0. 3/0. 5	
Potential Impact:	-		
Under target			
Over target	7. 5/9. 9	0.7/0.9	
A A A CARL THIS CO	1.0/5.5	3.174.8	

Sechnotes to summary table 1, p. 9.

^{*} Less than \$50 million.
† Theludes \$350 million contract authority requested for airport and airway grants.

Function 400: COMMERCE AND TRANSPORTATION Table B-Spending Legislation Reported in Senate 1

[In billions of dollars]

	Fiscal year 1976	
	New budget authority	Estimated outlays
Appropriations legislation: None		
Other spending legislation: Federal Aid Highway Act of 1975 (8. 2711). Public Works Committee	1. 6	(*)
Total (to table A, line II.B.2)	7.6	(*)

(28)

^{*}Less than \$50 million.

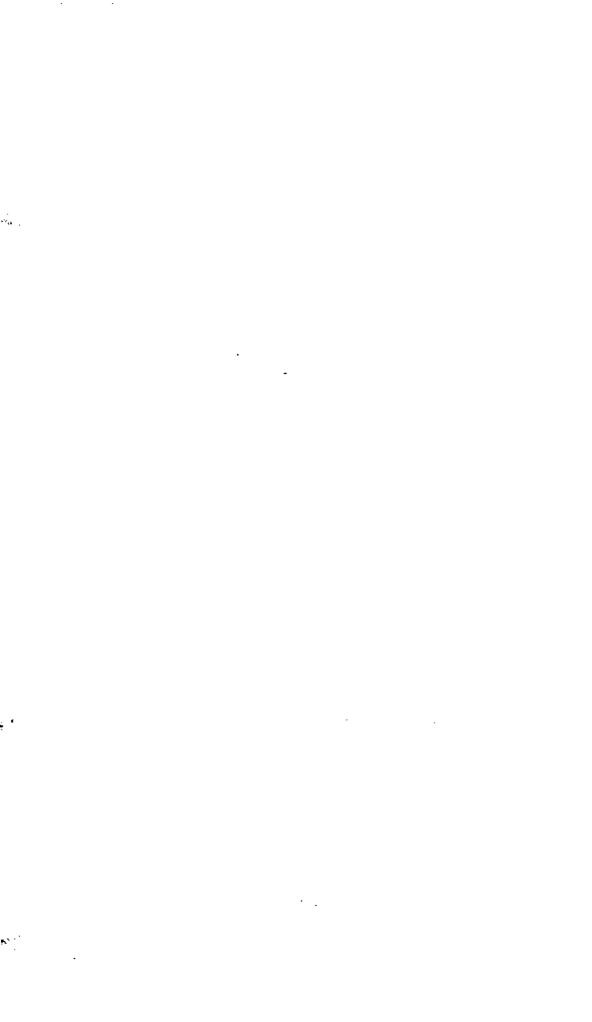
1 See introduction for definition of "spending legislation."

Function 400: COMMERCE AND TRANSPORTATION

Table C-Possible Additional Legislation

	Fiscal year 1976	
	New budget authority	Estimated outlays
Spending legislation not yet reported in the Senate and not requested by the President:		
Grants-in-aid for airport and airway develop- ment (H.R. 9771). Commerce Committee. Dollar amounts represent increase over Pres-		
ident's budget request	0. 2	(*)
Total, spending legislation (to table A, line III.A)	0. 2	(*)
Authorizing legislation:		
A. Through Congress or paned Sengle: None	* • • • • • • • • • •	•••••
B. Reported in Senate: None	,	
C. Not yet reported in Senge: Rail Services Act of 1975 (8.—). Commerce Committee. Dollar amounts represent increase over President's		
budget request	0. 5/2. 9	0. 3/0. 5
Total, authorizing legislation (to table A, line [I.B)	0. 5/2. 9	0. 3/0. 5

^{*}Less than \$50 million.



Function 450: COMMUNITY AND REGIONAL DEVELOPMENT

Table A-Functional Summary

[In billions of dollars]

	Fiscal ye	ear 1976
Category	New budget authority	Estimated outlays
I. First Concurrent Resolution Target	11.0	8. 65
II. Spending Legislation: A. Completed action: 1. Enacted in prior years	(*) 4. 0	4. 2 0. 9
4. Conference agreement B. Action underway in Senate: 1. Passed Senate	1. 1	0. 0
C. President's spending requests not yet reported in Senate ²	0. 5	0.2
Current Status: Under target	1	2. 5
III. Possible Additional Legislation: A. Spending legislation B. Authorizing legislation (see table B)		1, 2/2. 2
Potential Impact: Under target	2. 5/ /0. 6	1. 3/0. 3

See notes to summary table 1, p. 9.

^{*}Less than \$50 million.

Function 450: COMMUNITY AND REGIONAL DEVELOPMENT

Table B-Possible Additional Legislation

	Fiscal year 1976	
	New budget authority	Estimated outlays
Spending legislation not yet reported in the Senate and not requested by the President:		
None		• • • • • • • • • • • • • • • • • • • •
Authorizing legislation:		
A. Through Congress or passed Senate: Public works employment/anti-recession assistance to State and local govern- ments (H.R. 5247/S. 1587/S. 1359). Public Works Committee, Government Operations Committee	2. 9/6. 0	1. 2/2. 2
B. Reported in Senate: None	• • • • • • • • • • • • •	• • • • • • • • • • • • • • • • • • • •
C. Not yet reported in Senate: None		
Total, authorizing legislation (to table A, line III.B)	2. 9/6. 0	1. 2/2. 2

Function 500: EDUCATION, MANPOWER, AND SOCIAL SERVICES

Table A-Functional Summary

[In billions of dollars]

	Fiscal year 1976	
Category	New budget authority	Estimated outlays
1. First Concurrent Resolution Target	19. 0	19. 85
II. Spending Legislation: 1		
A. Completed action:	!	
1. Enacted in prior years		8. 8
2. Enacted this session		4. 9
3. Passed Congress but not signed		
4. Conference agreement		
B. Action underway in Senate:		
1. Passed Senate	1	5. 4
2. Reported in Senate		
C. President's spending requests not yet reported in Senate ²		0. 5
Current Status:		
Under target	0.9	0. 2
Over target		· · · · · · · · · · · · · · · · · · ·
III. Possible Additional Legislation:		
A. Spending legislation (see table B)	0. 2	0. 2
B. Authorizing legislation (see table B)	5. 6	0. 9
Potential Impact: Under target		
Over target	4. 9	0. 9

Function 500: EDUCATION, MANPOWER, AND SOCIAL SERVICES

Table B-Possible Additional Legislation

	Fiscal year 1976	
	New budget authority	Estimated outlays
Spending legislation not yet reported in the Senate and not requested by the President:		
Amendments to title XX of the Social Security Act to facilitate implementation of child care programs (S. 2425). Finance Committee	0. 2	0. 2
Total, spending legislation (to table A, line III.A)	0. 2	0. 2
Authorizing legislation:		
A. Through Congress or passed Senate: 1 Education for the Handicapped Act (S. 6). Labor and Public Welfare Com-		
mittee Developmental Disabilities Act (P.L. 94-103). Labor and Public Welfare	0. 1	0. 1
Committee	(*)	(*)
and Public Welfare Committee Education assistance for Vietnamese and Cambodian children (S. 2145). Labor	0. 2	0. 1
and Public Welfare Committee	0. 1	0. 1
B. Reported in Senate: None		
C. Not yet reported in Senate: 1 Child and Family Development Act (S. 626/II.R. 2966). Labor and Public Welfare Committee Emergency Employment Assistance, re-	0. 2	0. 1
newal of CETA, Title VI (S. 1695/ H.R. 2584). Labor and Public Welfare Committee	5. 0	0. 5
Total, authorizing legislation (to table A, line III.B)	5. 6	0. 9

^{*}Less than \$50 million.

¹ Dollar amounts for all bills in this section represent increases over President's budget request.

Function 550: HEALTH

Table A-Functional Summary

[In billions of dollars]

	Fiscal year 1976	
Category	New budget authority	Estimated outlays
I. First Concurrent Resolution Target	33. 1	30. 7
II. Spending Legislation: 1		
A. Completed action:		
 Enacted in prior years	15. 1	19. 6
3. Passed Congress but not signed		0. 8
4. Conference agreement		
B. Action underway in Senate:		
1. Passed Senate	15. 9	11.6
2. Reported in Senate (see table B) C. President's spending requests not yet	0. 8	0. 8
reported in Senate ³	1. 3	0. 8
Current Status:		
Under target		
Over target	0.8	2. 9
III. Possible Additional Legislation: 3 A. Spending legislation		
B. Authorizing legislation (see table C)	0. 9	0. 3
Potential Impact:		
Under target		
Over target	1.7	3, 2

Function 550: HEALTH : Table B—Spending Legislation Reported in Senate 1

	Fiscal year 1976	
	New budgit authority	Estimated outlays
Appropriations legislation: None		
Other spending legislation: Health benefits for the unemployed (H.R. 5970/S. 625)	0. 8	0. 8
Total (to table A, line II.B.2)	0. 8	0. 8

¹ See introduction for definition of "spending legislation." (36)

Function 550: HEALTH

Table C-Possible Additional Legislation

	Fiscal year 1976	
	New budget authority	Estimated outlays
Spending legislation not yet reported in the Senate and not requested by the President:		
None		
Authorizing legislation:		
A. Through Congress or passed Senate: Nurse Training Act of 1975 (P.L. 94-62). Labor and Public Welfare Committee. Dollar amounts represent increase over President's budget request Prevention and control of communicable diseases (S. 1466). Labor and Public	0. 6	0. 2
Welfare Committee. Dollar amounts represent increase over President's budget request	(*)	(*)
B. Reported in Senate: None		
C. Not yet reported in Senate: Heart/lung biomedical research (S. 988/ H.R. 7988). Labor and Public Welfare Committee. Dollar amounts represent increase over President's budget request Health Manpower Act of 1975 (H.R. 5546). Labor and Public Welfare Committee. Dollar amounts represent	0. 1	(*)
increase over President's budget request	0. 2	0. 1
Total, authorizing legislation (to table A, line III.B)	0. 9	0. 3

^{*}Less than \$50 million.



Function 600: INCOME SECURITY Table A—Functional Summary

[In billions of dollars]

-	Fiscal year 1976	
Category	New budget authority	Estimated outlays
I. First Concurrent Resolution Target	140. 9	125. 3
I.A. Adjustment for Comparability	† -9. 1	• • • • • • • • • • •
II. Spending Legislation: A. Completed action: 1. Enacted in prior years		103. 5 10. 7
3. Passed Congress but not signed		
4. Conference agreement B. Action underway in Senate:		
1. Passed Senate	13. 3	11. 8
2. Reported in Senate	8. 9	2. 5
Current Status:		
Under target	7. 1	3. 2
III. Possible Additional Legislation: A. Spending legislation (see table B) B. Authorizing legislation		-0. 1/-0. 3
Potential Impact: Under target		3. 1/2. 9

See notes to summary table 1, p. 9.

†The President's budget and H. Con. Res. 218 adopted as the measure of budget authority for long-term contracts under subsidized housing programs, the maximum payment permitted by law for the full life of the contracts. Using this measure, the budget authority for the program of annual contributions for assisted housing was calculated at \$26.1 billion on the assumption that all such contracts would be for the maximum period of 40 years permitted by law. The Conference agreement on the Housing and Urban Development—Independent Agencies Appropriation Act adopted in principle the concept of full disclosure of budget authority at the outset, but reduced the level of budget authority for this program from \$26.1 billion to \$17.0 billion on the grounds that this is a more realistic estimate of costs in view of the fact that not all of the contracts under this program will run for 40 years and not all of them will require the maximum permissible Federal payment. An adjustment of \$9.1 billion is therefore being made in the Scorekeeping Report so as to put the H. Con. Res. 218 budget authority target on the same basis as the subsequent action by the Congress on the Housing and Urban Development—Independent Agencies Appropriation Act. Outlay estimates are the same under either approach.

Function 600: INCOME SECURITY

Table B-Possible Additional Legislation

	Fiscal year 1976	
	New budget authority	Estimated outlays
Spending legislation not yet reported in the Senate and not requested by the President:		
Food stamp program reforms (S. 1993/S. 2369/S. 2451/S. 2537). Agriculture Committee	-0. 1/-0. 3	-0. 1/-0. 3
Total, spending legislation (to table A, line III.A)	-0. 1/-0. 3	-0. 1/-0. 3
Authorizing legislation:		
A. Through Congress or passed Senate: None		
B. Reported in Senate: None		
C. Not yet reported in Senate: None		

Function 700: VETERANS BENEFITS AND SERVICES

Table A-Functional Summary

[In billions of dollars]

	Fiscal year 1976	
Category	New budget authority	Estimated outlays
I. First Concurrent Resolution Target	18.0	17. 5
II. Spending Legislation: A. Completed action: 1. Enacted in prior years	17. 9	1. 2 16. 4
4. Conference agreement	(*)	(*)
C. President's spending requests not yet reported in Senate ²		1. 2
Current Status:		
Under target	7	1. 3
III. Possible Additional Legislation: A. Spending legislation (see table B) B. Authorizing legislation		0. 2
Potential Impact: Under target	2	1. 5

Function 700: VETTRANS BENEFITS AND SERVICES

Table B-Possible Additional Legislation

	Fiscal year 1976	
	New budget authority	Estimated outlays
Spending legislation not yet reported in the Senate and not requested by the President:		
Nine-month extension of undergraduate education entitlement (S. 969/H.R. 9576). Veterans Committee	0. 1	0. 1
ans' pensions (S. 2635/H.R. 10355). Veterans Committee	0. 1	0. 1
Total, spending legislation (to table A, line III.A)	0. 2	0. 2
Authorizing legislation:		
A. Through Congress or passed Senate: None		•••••
B. Reported in Senate: None		•••••
C. Not yet reported in Senate: None		•••••

Function 750: LAW ENFORCEMENT AND JUSTICE

Table A-Functional Summary

[In billions of dollars]

	Fiscal year 1976	
Category	New budget authority	Estimated outlays
I. First Concurrent Resolution Target	3. 3	3. 4
II. Spending Legislation: A. Completed action: 1. Enacted in prior years	1	1. 0 2. 3
4. Conference agreement B. Action underway in Senate: 1. Passed Senale	(*)	(*)
2. Reported in Senate		(*)
Current Status: Under target		0.1
III. Possible Additional Legislation: 3 A. Spending legislation B. Authorizing legislation (see table B)		0. 1
Potential Impact: Under target		

^{*}Less than \$50 million.

Function 750: LAW ENFORCEMENT AND JUSTICE

Table B—Possible Additional Legislation

	Fiscal year 1976	
	New budget authority	Estimated outlays
Spending legislation not yet reported in the Senate and not requested by the President:		
None		• • • • • • • • • • • • •
Authorizing legislation:		
A. Through Congress or passed Senate: None	•••••	
B. Reported in Senate: Nonc	• • • • • • • • • • • • • • • • • • • •	•••••
C. Not yet reported in Senate: National voter registration (S. 1177). Post Office and Civil Service Com-		
mittee	0. 1	0.
Total, authorizing legislation (to table A, line III.B)	0. 1	0.

Function 800: GENERAL GOVERNMENT

Table A-Functional Summary

[In billions of dollars]

	Fiscal year 1976	
Category	New budget authority	Estimated outlays
I. First Concurrent Resolution Target	3. 3	3. 3
II. Spending Legislation: 1 A. Completed action:		
1. Enacted in prior years	-1.8	-1.6
2. Enacted this session	4. 5	4, 2
3. Passed Congress but not signed	0. 1	0. 1
4. Conference agreement B. Action underway in Senate:		
1. Passed Senate	0. 2	0. 2
2. Reported in Senate	0. 5	0. 5
Current Status:		
Under target		
Over target	0. 1	(*)
III. Possible Additional Legislation: A. Spending legislation		
B. Authorizing legislation		• • • • • • • • • • • •
Potential Impact: Under target		
Over target	0. 1	(*)

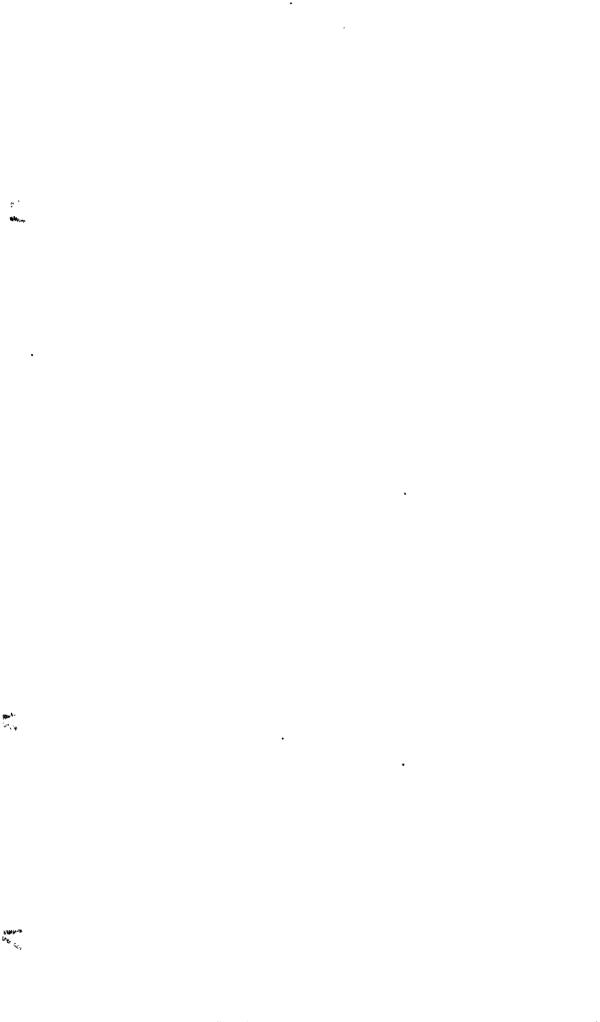


Function 850: REVENUE SHARING AND GENERAL PURPOSE FISCAL ASSISTANCE

Table A-Functional Summary

[In billions of dollars]

	Fiscal year 1976		
; Category	New budget authority	Estimated outlays	
I. First Concurrent Resolution Target	7. 3	7. 2	
II. Spending Legislation: 1			
A. Completed action:			
1. Enacted in prior years	7.0	7. 0	
2. Enacted this session	(*)	(*)	
3. Passed Congress but not signed			
4. Conference agreement			
B. Action underway in Senate:			
1. Passed Senate		(*)	
2. Reported in Senate			
C. President's spending requests not yet re-			
ported in Senate ²	0. 3	0. 3	
[Note: Totals for Category II.C,			
taking account of House action to date: No House action to date]			
Current Status:			
Under target			
Over target	(*)	0. 1	
III. Possible Additional Legislation: 3 A. Spending legislation B. Authorizing legislation			
Potontial Impacts			
Potential Impact:			
Under target		0. 1	
Over marker	(*)	U, 1	

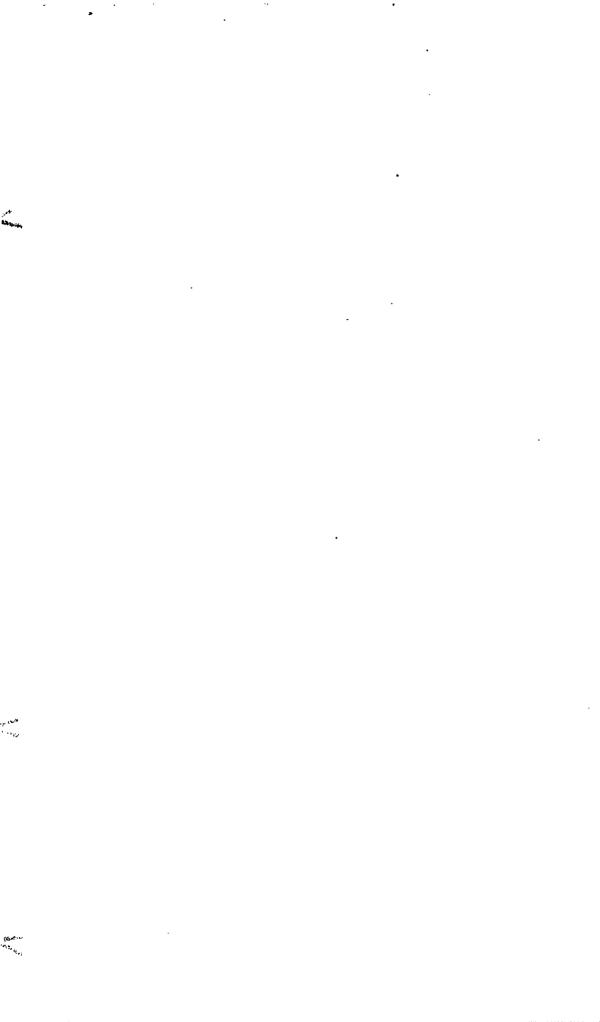


Function 900: INTEREST

Table A-Functional Summary

[In billions of dollars]

	Fiscal year 1976	
Category	New budget authority	Estimated outlays
I. First Concurrent Resolution Target	35. 0	35. 0
II. Spending Legislation: 1 A. Completed action: 1. Enacted in prior years	35. 4	35. 4
2. Enacted this session		
3. Passed Congress but not signed 4. Conference agreement B. Action underway in Senate: 1. Passed Senate		
2. Reported in Senate		
Current Status:		
Under target	1	0.4
III. Possible Additional Legislation: 3 A. Spending legislation	1	
Potential Impact:		
Under target Over target	,	0.4



Function: ALLOWANCES

Table A-Functional Summary

[In billions of dollars]

Category	Fiscal year 1976	
	New budget authority	Estimated outlays
I. First Concurrent Resolution Target	1. 4	1. 2
II. Spending Legislation: A. Completed action: 1. Enacted in prior years	ļ	
2. Enacted this session	(*)	
1. Passed Senate		
Current Status: Under target Over target	l .	(*)
III. Possible Additional Legislation: A. Spending legislation B. Authorizing legislation		
Potential Impact: Under target Over target		· (*)

^{*}Less than \$50 million.

[†] Includes pay raise of 5 percent.

Function 950: UNDISTRIBUTED OFFSETTING RECEIPTS

Table A-Functional Summary

[In billions of dollars]

	Fiscal year 1976	
Category	New budget authority	Estimated outlays
I. First Concurrent Resolution Target	-16. 2	-16. 2
II. Spending Legislation: 1		
A. Completed action:	1	
1. Enacted in prior years	-16.6	-16.6
2. Enacted this session	.]	
3. Passed Congress but not signed	.	
4. Conference agreement		
B. Action underway in Senate:		
1. Passed Senate	.	
2. Reported in Senate	.	
C. President's spending requests not yet reported in Senate 2		
[Note: Totals for Category II.C, taking account of House action to date: No action required]		
Current Status:		
Under target	0.4	0.4
Over target	1	
III. Possible Additional Legislation: A. Spending legislation B. Authorizing legislation	1	1
Potential Impact:		
Under target Over target	1	0.4

See notes to summary table 1, p. 9.

(53)