Union Calendar No. 402

79TH CONGRESS 1ST SESSION

S. 380

[Report No. 1334]

IN THE HOUSE OF REPRESENTATIVES

Sı.

OCTOBER 1, 1945

Referred to the Committee on Expenditures in the Executive Departments

DECEMBER 5, 1945

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Reported with amendments, committed to the Committee of the Whole House on the State of the Union, and ordered to be printed

[Strike out all after the enacting clause and insert the part printed in italic]

AN ACT

To establish a national policy and program for assuring continuing full employment and full production in a free competitive economy, through the concerted efforts of industry, agriculture, labor, State and local governments, and the Federal Government.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SHORT TITLE
- 4 SECTION 1. This Act may be cited as the "Full Em-
- 5 ployment Act of 1945".
- 6 FREE ENTERPRISE AND FULL EMPLOYMENT
- 7 SEC. 2. (a) It is the responsibility of the Federal Gov-
- 8 ernment to foster free competitive private enterprise and the
- 9 investment of private capital.

1 (b) All Americans able to work and seeking work are

2 entitled to an opportunity for useful, remunerative, regular,

3 and full-time employment, including self-employment in agri-

4 culture, commerce, industry or the professions.

(e) In order to assure the free exercise of the oppor-5 tunity for employment set forth above and in order to (1) 6 foster free competitive private enterprise and the investment 7 of private capital; (2) promote the general health and 8 welfare of the Nation; (3) foster the American home and American education as the foundation of the American way 10 of life; (4) raise the standard of living of the American 11 12 people; (5) provide adequate employment opportunities for returning veterans; (6) develop trade and commerce among **13** the several States and with foreign nations; (7) maintain expanding markets for agricultural products and assure 15 expanding income for agricultural enterprises; (8) contribute 16 17 to the economic development of underdeveloped areas of the country; (9) encourage and strengthen competitive small 18 business enterprises; (10) strengthen the national defense 19 20 and security; and (11) contribute to the establishment and 21 maintenance of lasting peace among nations, the Federal 22Government has the responsibility, with the assistance and 23 concerted efforts of industry, agriculture, and labor and 24 State and local governments and consistent with the needs 25 and obligations of the Federal Government and other essen-

- 1 tial considerations of national policy; to assure continuing full
- 2 employment, that is, the existence at all times of sufficient
- 3 employment opportunities for all Americans able to work
- 4 and seeking work.

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- (d) To that end the Federal Government shall, in coop-56 eration with industry, agriculture, labor, State and local governments, and others, develop and pursue a consistent and 7 8 earefully planned economic program with respect to, but not 9 limited to, taxation; banking, credit, and currency; monopoly 10 and monopolistic practices; wages, hours, and working con-11 ditions; foreign trade and investment; agriculture; education; 12housing; social security; natural resources; the provision of 13public services, works, and research; and other revenue, investment, expenditure, service, or regulatory activities of 14 15 the Federal Government. Such program shall, among other 16 things-
 - (1) stimulate, encourage, and assist private enterprises to provide, through an expanding production and distribution of goods and services, the largest feasible volume of employment opportunities;
 - (2) stimulate, encourage, and assist State and local governments, through the exercise of their respective functions, to make their most effective contribution to assuring continuing full employment;
 - (3) provide for an income for the aged sufficient

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to enable them to maintain a decent and healthful standard of living, and promote the retirement from the labor force of the older citizens; and

(4) to the extent that continuing full employment cannot otherwise be attained, provide, consistent with the needs and obligations of the Federal Government and other essential considerations of national policy, such volume of Federal investment and expenditure as may be needed, in addition to the investment and expenditure by private enterprises, consumers, and State and local governments, to achieve the objective of continning full employment. Federal investment and expenditure, whether direct or indirect, or whether for public works, for public services, for assistance to business, agriculture, home owners, veterans, or consumers, or for other purposes, shall be designed to contribute to the national wealth and well-being and to stimulate increased employment opportunities by private enterprises. Any such Federal investment and expenditure calling for the construction of public works by the Federal Government shall provide for the performance of the necessary construction work by private enterprises under contract, except where the performance of such work by some other method is necessary by reason of special circumstances or is authorized by other provisions

of law; and all such work shall be performed in accord-1 ance with all applicable laws, including laws relating 2 3 to labor standards: Provided, That any program of 4 Federal investment and expenditure for the fiscal year 5 1948 or any subsequent fiscal year when the nation is 6 at peace shall be accompanied by a program of taxation 7 ever a period comprising the year in question and a 8 reasonable number of years thereafter designed and 9 calculated to prevent during that period any net in-10 erease in the national debt (other than debt incurred 11 for self-liquidating projects and other reimbursable 12 expenditures), without interfering with the goal of full 13 employment.

(e) It is the policy of the United States to discharge the responsibilities herein set forth in such a manner as will contribute to an expanding exchange of goods and services among nations and without resort to measures or programs that would contribute to economic warfare among nations.

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19 THE NATIONAL PRODUCTION AND EMPLOYMENT BUDGET

SEC. 3. (a) The President shall transmit to Congress
at the beginning of each regular session the National Production and Employment Budget (hereinafter referred to
as the "National Budget"), which shall set forth—

(1) for the ensuing fiscal year and such longer period as the President may deem appropriate, an esti-

mate of the number of employment opportunities needed for full employment, the production of goods and services at full employment, and the volume of investment and expenditure needed for the purchase of such goods and services;

(2) current and foreseeable trends in the number of employment opportunities, the production of goods and services, and the volume of investment and expenditure for the purchase of goods and services, not taking into account the effects of the general program provided for in paragraph (3) hereof; and

(3) a general program, pursuant to section 2, for assuring continuing full employment, together with such recommendations for legislation as he may deem necessary or desirable. Such program shall include whatever measures he may deem necessary to prevent inflationary or deflationary dislocations or monopolistic practices from interfering with the assurance of continuing full employment.

(b) The National Budget shall include a review of the economic program of the Federal Government during the preceding year and a report on its effect upon the amount of the national income and upon the distribution of the national income among agriculture, industry, labor, and others.

- 1 (e) The President shall transmit quarterly to Congress
- 2 a report on economic developments, together with such modi-
- 3 fications in the National Budget and such legislative recom-
- 4 mendations as he may deem necessary or desirable.
- 5 (d) When the National Budget and the quarterly re-
- 6 ports thereon are transmitted to the Congress, they shall
- 7 be referred to the Joint Committee on the National Budget
- 8 hereinafter established.
- 9 PREPARATION OF NATIONAL BUDGET
- 10 Sec. 4. (a) The National Budget shall be prepared
- 11 under the general direction and supervision of the President,
- 12 and in consultation with heads of departments and estab-
- 13 lishments.
- 14 (b) The President shall consult with industry, agricul-
- 15 ture, labor, consumers, State and local governments, and
- 16 others, with regard to the preparation of the National
- 17 Budget, and for this purpose shall establish such advisory
- 18 boards, committees, or commissions as he may deem desirable.
- 19 JOINT COMMITTEE ON THE NATIONAL BUDGET
- 20 SEC. 5. (a) There is hereby established a Joint Com-
- 21 mittee on the National Budget, to be composed of fifteen
- 22 Members of the Senate, to be appointed by the President of
- 23 the Senate; and fifteen Members of the House of Representa-
- 24 tives to be appointed by the Speaker of the House of Repre-
- 25 sentatives. The party representation of the Joint Committee

1	shall	as	nearly	as	mav	be	feasible	reflect	the	relative	mem-

- 2 bership of the majority and minority parties in the Senate
- 3 and the House of Representatives.
- 4 (b) It shall be the function of the Joint Committee—
- 6 to the National Budget and to consult with the President
- 7 with respect thereto;
- 9 mitted to Congress by the President in accordance with
- section 3 of this Act; and
- 11 (3) as a guide to the several committees of Con12 gress dealing with legislation relating to the National
 13 Budget, not later than April 1 of each year to file
 14 a report with the Senate and the House of Representa15 tives containing its findings and recommendations with
 16 respect to each of the main recommendations made by
 17 the President in the National Eudget.
- (e) Vacancies in the membership of the Joint Committee shall not affect the power of the remaining members to execute the functions of the committee, and shall be filled in the same manner as in the case of the original selection.

 The committee shall select a chairman and a vice chairman from among its members.
- 24 (d) The Joint Committee, or any duly authorized sub-25 committee thereof, is authorized to sit and act at such places

- 1 and times, to require by subpena or otherwise the attendance
- 2 of such witnesses and the production of such books, papers,
- 3 and documents, to administer such oaths, to take such testi-
- 4 mony, to procure such printing and binding, and to make
- 5 such expenditures as it deems advisable. The cost of steno-
- 6 graphic services to report such hearings shall not be in excess
- 7 of 25 cents per hundred words. The provisions of sections
- 8 102 to 104, inclusive, of the Revised Statutes shall apply in
- 9 ease of any failure of any witness to comply with any sub-
- 10 pena, or to testify when summoned, under authority of this
- 11 section.
- 12 (e) The Joint Committee is empowered to appoint and
- 13 fix the compensation of such experts, consultants, technicians,
- 14 and elerical and stenographic assistants as it deems neces-
- 15 sary and advisable, but the compensation so fixed shall not
- 16 exceed the compensation prescribed under the Classification
- 17 Act of 1923, as amended, for comparable duties. The com-
- 18 mittee is authorized to utilize the services, information,
- 19 facilities, and personnel of the departments and establish-
- 20 ments.
- 21 (f) The expenses of the Joint Committee shall be paid
- 22 one half from the contingent fund of the Senate and one half
- 23 from the contingent fund of the House of Representatives
- 24 upon vouchers signed by the chairman or vice chairman.

1	INTERPRETATION
2	SEC. 6. Nothing contained herein shall be construed as
3	directing or authorizing
4	(a) the operation of plants, factories, or other pro-
5	ductive facilities by the Federal Government;
6	(b) the use of compulsory measures of any type
7	whatsoever in determining the allocation or distribution
8	of manpower;
9	(e) any change in the existing procedures on
10	appropriatious; or
11	(d) the carrying out of, or any appropriation for,
12	any program set forth in the National Budget, unless
13	such program shall have been authorized by provisions
L4	of law other than this Act.
15	That this Act may be cited as the "Employment-Production
16	Act, 1945".
17	POLICY OF THE UNITED STATES
18	Sec. 2. Congress hereby declares that it is the con-
19	tinuing policy of the United States—
20	(a) By means of—
21	(1) preserving and encouraging the American
22	economic system of free competitive enterprise and
23	fostering the investment of private capital in trade, agri-
24	culture, commerce, and in the development of the natural
25	resources of the United States:

1	(2) aiding in the development and maintenance of
2	conditions favorable to stimulating new business, and
3	especially small business, and to promoting continuous
4	growth in the quality and quantity of facilities of
5	production;
6	(3) encouraging individual initiative;
7	(4) avoiding competition of government with private
8	business enterprise; and
9	(5) adopting sound fiscal policies and maintaining
10	the credit of the United States;
11	and thereby creating under, and in a manner consistent with,
12	the American system of free competitive enterprise, the maxi-
13	mum opportunity for employment (including self-employ-
14	ment), to attain and maintain a high level of employment
1 5	(including self-employment), production, and purchasing
16	power.
17	(b) By means of investigating and determining the causes
18	of economic fluctuations, and providing for continuous study
19	of economic conditions and economic trends, to make provision
20	for diminishing such fluctuations and avoiding the causes
21	thereof.
22	(c) By means of—
23	(1) encouraging State and local governments to plan
24	and adopt sound programs of public works for their nor-
25	mal needs in normal times, capable of acceleration and ex-

- pansion when widespread unemployment in the State or in any substantial portion thereof exists or threatens, and capable of reduction when inflationary conditions exist or threaten:
- (2) planning and adopting programs for loans by
 the United States, consistent with a financially sound
 fiscal policy, for use when widespread unemployment
 in the United States or in any substantial portion thereof
 exists or threatens;
- 10 (3) planning and adopting a program of sound public works, consistent with a financially sound fiscal 11 12 policy (such works to be performed, except as otherwise 13 authorized by law, by private enterprise under contract), 14 for the normal needs of the United States in normal 15 times, capable of acceleration and expansion when wide-16 spread unemployment in the United States or in any substantial portion thereof exists or threatens, and capable 17 of reduction when inflationary conditions exist or 18 19 threaten:
- to stimulate private enterprise in the periods in which widespread unemployment exists or threatens so as to stimulate
 and promote employment (including self-employment), production, and purchasing power in a free competitive economy,
 thereby aiding and assisting employables (including selfemployed) in such periods to secure employment, and to

- 1 aid in removing or preventing inflationary or deflationary
- 2 conditions in periods in which such conditions exist or
- 3 threaten.
- 4 ECONOMIC REPORT OF THE PRESIDENT
- 5 Sec. 3. (a) The President shall submit to the Congress
- 6 within sixty days after the beginning of each regular session
- 7 (commencing with the year 1947) an economic report (here-
- 8 inafter called the "Economic Report") on economic condi-
- 9 tions affecting employment in the United States or in any
- 10 considerable portion thereof, on the extent to which the
- 11 policies declared in section 2 are or are not being achieved,
- 12 and on the extent to which the various programs and activi-
- 13 ties of the Federal Government are, and the extent to which
- 14 they are not, contributing to the achievement of such policies.
- 15 (b) If at the time of submitting the Economic Report,
- 16 high levels of employment, production, and purchasing power
- 17 are not being maintained or are threatening to decline, the
- 18 President shall include in the Economic Report, in addition
- 19 to the matter required to be included under subsection (a),
- 20 a statement of what, in his judgment, are the causes thereof,
- 21 a statement of the extent to which then-existing legislation
- .22 may be utilized for attaining high levels of employment, pro-
- 23 duction, and purchasing power, and of the plans therefor and
- 24 means of financing the programs thereunder, and his recom-
- 25 mendations for such further legislation (which may include

- 1 recommendations for outlays in addition to loans and public
- 2 works, and which shall include recommendations for means
- 3 of financing the recommended legislation) as he deems neces-
- 4 sary for attaining such high levels.
- 5 (c) If at the time of submitting the Economic Report
- 6 widespread unemployment exists in the United States or
- 7 in any substantial portion thereof, the President shall in-
- 8 clude in the Economic Report, in addition to the matter
- 9 required to be included under subsections (a) and (b), a
- 10 statement of what, in his judgment, are the causes thereof,
- 11 a statement of the extent to which such unemployment may
- 12 be alleviated under then-existing legislation, and of the plans
- 13 therefor and means of financing the programs thereunder,
- 14 and his recommendations for such further legislation (which
- 15 may include recommendations for outlays in addition to
- 16 loans and public works, and which shall include recom-
- 17 mendations for means of financing the recommended legisla-
- 18 tion) as he deems necessary for alleviating such unemploy-
- 19 ment and attaining high levels of employment, production,
- 20 and purchasing power.
- 21 (d) If at the time of submitting the Economic Report
- 22 inflationary conditions exist or threaten, the President shall
- 23 include in the Economic Report, in addition to the matter
- 24 required to be included under subsection (a), a statement
- 25 of what, in his judgment, are the causes thereof, a statement

- 1 of the extent to which such conditions may be alleviated under
- 2 then-existing legislation, and his recommendations for such
- 3 further legislation (including recommendations for the re-
- 4 duction or suspension of public outlays) as he deems neces-
- 5 sary to alleviate such conditions and to prevent them from
- 6 recurring.
- 7 (e) The President may, from time to time, transmit
- 8 to Congress, such supplemental or revised reports, or such
- 9 supplemental recommendations, as he deems necessary to
- 10 achieve the policies declared in section 2.
- 11 (f) The Economic Report, and any supplemental or
- 12 revised reports or recommendations, when submitted to Con-
- 13 gress, shall be referred to the Joint Committee on the
- 14 Economic Report (created by section 5).
- 15 COUNCIL OF ECONOMIC ADVISERS TO THE PRESIDENT
- 16 Sec. 4. (a) There is hereby created in the Executive
- 17 Office of the President a Council of Economic Advisers
- 18 (hereinafter called the "Council"). The Council shall be
- 19 composed of three members who shall be appointed by the
- 20 President and each of whom shall be a person who, as a result
- 21 of his training, experience, and attainments, is exceptionally
- 22 qualified to analyze and interpret economic developments, to
- 23 appraise programs and activities of the Government in the
- 24 light of the policies declared in section 2, and to formulate
- 25 and recommend national economic policy to promote em-

1	ployment and production under the American system of free
2	competitive enterprise. Each member of the Council shall
3	receive compensation at the rate of \$15,000 per annum. The
4	President shall designate one of the members of the Council
5	as chairman, and the Council shall annually select one of
6	the members as vice chairman, who shall act as chairman
7	in the absence of the chairman.
8	(b) The Council is authorized to employ, in the District
9	of Columbia, and fix the compensation of, such specialists
10	and other experts as may be necessary for the carrying out
11	of its functions under this Act, without regard to the civil-
12	service laws and the Classification Act of 1923, as amended,
13	and is authorized, subject to the civil-service laws, to employ,
14	in the District of Columbia, such other officers and employees
15	as may be necessary for carrying out its functions under this
16	Act, and fix their compensation in accordance with the
17	Classification Act of 1923, as amended.
18	(c) It shall be the duty of the Council—
19	(1) to assist and advise the President in the
20	$preparation\ of\ the\ Economic\ Report;$
21	(2) to gather timely and authoritative information
22	concerning economic developments and economic trends,
23	both current and prospective, to analyze and interpret
24	such information in the light of the policies declared in
25	section 2 for the purpose of determining whether such

- developments and trends are interfering, or are likely to interfere, with the achievement of such policies, and to compile and submit to the President studies relating to such developments and trends;
 - (3) to appraise the various programs and activities of the Federal Government in the light of the policies declared in section 2 for the purpose of determining the extent to which such programs and activities are contributing, and the extent to which they are not contributing, to the achievement of such policies, and to make recommendations to the President with respect thereto;
 - (4) to formulate and recommend to the President national economic policies for promoting the American system of free competitive enterprise, avoiding economic fluctuations or diminishing the effects thereof, and for maintaining a high level of employment (including self-employment), production, and purchasing power;
 - (5) whenever in the opinion of the Council high levels of employment, production, and purchasing power are not being maintained or are threatening to decline, to make a report to the President on what, in its judgment, are the causes thereof, and on the extent to which then-existing legislation may be utilized for attaining high levels of employment (including self-employment), production, and purchasing power, and to include in such

dition to loans and public works, and which shall included the recommendations for means of financing the recommendation in a manner consistent with sound fiscal process.	1	report its recommendations for such further legislation
4 recommendations for means of financing the recommend 5 tegislation in a manner consistent with sound fiscal pro-	2	(which may include recommendations for outlays in ad-
5 tegislation in a manner consistent with sound fiscal pro-	3	dition to loans and public works, and which shall include
	4	recommendations for means of financing the recommended
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o tices) as it aeems necessary for attaining such high leve	6	tices) as it deems necessary for attaining such high levels;

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(6) whenever the Council determines that widespread unemployment exists in the United States or in any substantial portion thereof, to make a report to the President on what, in its judgment, are the causes thereof, and on the extent to which such unemployment may be alleviated under then-existing legislation, and to include in such report its recommendations for such further legislation (which may include recommendations for outlays in addition to loans and public works, and which shall include recommendations for means of financing the recommended legislation in a manner consistent with sound fiscal practices) as it deems necessary to alleviate such unemployment and to attain a high level of employment (including self-employment), production, and purchasing power;

(7) whenever in the opinion of the Council inflationa j conditions exist or threaten, to make a report to the President on what, in its judgment, are the causes thereof, and on the extent to which such conditions may

1	be alleviated under then-existing legislation, and to in-
2	clude in such report its recommendations for such further
3	legislation as it deems necessary to alleviate such condi-
4	tions and to prevent them from recurring;
5	(8) to make and furnish, when requested by the
6	President, such studies, reports thereon, and recommenda-
7	tions with respect to matters of Federal economic policy
8	as he may request.
9	(d) The Council shall make an annual report to the
10	President not later than January 1 of each year (beginning
11	with the year 1947) and shall also make interim reports
12	quarterly (following January 1, 1947).
13	(e) The President is requested to make available to the
14	Joint Committee on the Economic Report, if it desires, the
15	various studies, reports, and recommendations of the Council
16	which have been submitted to the President.
17	(f) In exercising its powers, functions, and duties under
18 ·	this Act—
19	(1) the Council may constitute such advisory com-
20	mittees, and may consult with such representatives of
21	industry, agriculture, labor, consumers, and other groups,
22	as it deems advisable;
23	(2) the Council shall, to the fullest extent possible.
24	utilize the services, facilities, and information (including
25	statistical information) of other Government agencies

- as well as of private research agencies, in order that
- 2 duplication of effort and expense may be avoided.
- 3 (g) To enable the Council to exercise its powers, func-
- 4 tions, and duties under this Act, there are authorized to be
- 5 appropriated (except for the salaries of the member's and
- 6 the salaries of officers and employees of the Council) such
- 7 sums as may be necessary. For the salaries of the members
- 8 and the salaries of officers and employees of the Council,
- 9 there is authorized to be appropriated not exceeding \$345,000
- 10 in the aggregate for each fiscal year.
- 11 JOINT COMMITTEE ON THE ECONOMIC REPORT
- 12 SEC. 5. (a) There is hereby established a joint com-
- 13 mittee of the Senate and House of Representatives, which
- 14 shall be known as the Joint Committee on the Economic
- 15 Report (in this section called the "joint committee"), and
- 16 which shall be composed of the chairman and ranking ma-
- 17 jority party members, and the two ranking minority party
- 18 members, of the Senate and House Committees on Appro-
- 19 priations, of the Senate Committee on Finance, of the House
- 20 Committee on Ways and Means, and three other members
- 21 of the Senate to be appointed by the President of the Senate,
- 22 and three other members of the House of Representatives to
- 23 be appointed by the Speaker of the House of Representatives.
- 24 The party representation on the joint committee shall reflect

1	the relative membership of the majority and minority parties
2	in the Senate and House of Representatives.
3	(b) It shall be the function of the joint committee—
4	(1) to make a continuing study of matters relating
5	to the Economic Report;
6	(2) to study means of coordinating programs under
7	existing laws relating to loans, public works, and other
8	outlays in order to further the policies of this Act; and
9	(3) as a guide to the several committees of Con-
10	gress dealing with legislation relating to the Economic
11	Report, not later than May 1 of each year (beginning
12	with the year 1947) to file a report with the Senate and
13	the House of Representatives containing its findings and
14	recommendations with respect to each of the main recom-
15	mendations made by the President in the Economic Re-
16	port, and from time to time to make such other reports
17	and recommendations to the Senate and House of Repre-
18	sentatives as it deems advisable.
19	(c) Vacancies in the membership of the joint committee
20	shall not affect the power of the remaining members to execute

the functions of the joint committee, and shall be filled in the

joint committee shall select a chairman and a vice chairman

same manner as in the case of the original selection.

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from among its members.

1	(d) The joint committee, or any duly authorized sub-
2	committee thereof, is authorized to hold such hearings as it
3	deems advisable, and, within the limitations of its appropri-
4	ations, the joint committee is empowered to appoint and fix
5	the compensation of such experts, consultants, technicians,
6	and clerical and stenographic assistants, to procure such print-
7	ing and binding, and to make such expenditures, as it deems
8	necessary and advisable. The cost of stenographic services
9	to report hearings of the joint committee, or any subcom-
1 0	mittee thereof, shall not exceed 25 cents per hundred words.
11	The joint committee is authorized to utilize the services,
12	information, and facilities of the departments and estab-
13	lishments of the Government, and also of private research
14	agencies.
1 5	(e) The expenses of the joint committee shall be paid one-
16	half from the contingent fund of the Senate and one-half from
17	the contingent fund of the House of Representatives upon
18	vouchers signed by the chairman or vice chairman, and shall
19	not exceed \$100,000 for each fiscal year.
20	INTERPRETATION
21	Sec. 6. Nothing in this Act shall be construed as calling
22	for or authorizing—
23	(1) any change in the existing procedures on appro
24	priations, or authorizations of appropriations;

1	(2) the carrying out of, or any appropriation for,
2	any program set forth in the $Economic\ Report;$ or
3	(3) the disclosure of trade secrets or other informa-
4	tion, the publication of which might have a harmful
5	effect upon the firm or person supplying such informa-
6	tion, without the consent of the firm or person affected.

Amend the title so as to read: "An Act to declare a continuing national policy and program to promote high levels of employment, production, and purchasing power in a free competitive economy."

Passed the Senate September 28 (legislative day, September 10), 1945.

Attest:

LESLIE L. BIFFLE,

Secretary.

18T SESSION S. 380

[Report No. 1334]

AN ACT

To establish a national policy and program for assuring continuing full employment and full production in a free competitive economy, through the concerted efforts of industry, agriculture, labor, State and local governments, and the Federal Government.

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