

unobligated balances; direct spending<sup>1179</sup> authority; and obligation limitations.

§ 250(c)(7)

(7) The term "discretionary appropriations" means budgetary resources<sup>1180</sup> (except to fund direct-spending programs) provided in appropriation Acts.<sup>1181</sup>

§ 250(c)(8)

(8) The term "direct spending"<sup>1182</sup> means —

---

<sup>1177</sup>(...continued)

drafters neglected to make the conforming change here. The joint statement of managers accompanying the Act states that the Act "extends the expiration date of sections 250 through 258C (except for section 253, which pertains to the enforcement of the deficit targets) from the end of fiscal year 1995 to the end of fiscal year 1998" H.R. CONF. REP. NO. 103-213, 103d Cong., 1st Sess. 961 (1993), reprinted in 139 CONG. REC. H5792, H6043 (daily ed. Aug. 4, 1993).

<sup>1178</sup> Section 250(c)(1) (*see supra* p. 440) defines "budget authority" and "new budget authority" at least in part by reference to the definitions of section 3(2) of the Congressional Budget Act. *See supra* pp. 11-13.

<sup>1179</sup> Section 250(c)(8) defines "direct spending." *See infra* p. 444.

<sup>1180</sup> Section 250(c)(6) defines "budgetary resources." *See supra* p. 443.

<sup>1181</sup> Does the language of this definition mean that changes to entitlement law *provided by appropriations acts* (notwithstanding rules 15 and 16 of the Standing Rules of the Senate) will be credited against spending within the discretionary spending caps (under section 251, *see infra* pp. 475-502) and not against the pay-as-you-go ledger (under section 252, *see infra* pp. 509-517)? Scorekeeping guideline number 3 (*see infra* note 1245), referred to in sections 251(a)(7) (*see infra* pp. 480-482) and 252(d) (*see infra* pp. 515-516), and set forth in the joint statement of managers accompanying the conference report on the Budget Enforcement Act, supports that position, and the Office of Management and Budget has reportedly reached that conclusion. *But see* section 252(a) *infra* p. 509, which states that "[t]he purpose of this section is to assure that any legislation . . . affecting direct spending or receipts that increases the deficit . . . will trigger an offsetting sequestration." (emphasis added).

<sup>1182</sup> For a general discussion of direct spending programs, *see* KENNETH R. CAHILL, ENTITLEMENTS AND OTHER MANDATORY SPENDING (Apr. 6, 1993) (Cong. Res. Serv. rep. no. 93-391 EPW).