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Federal budgets

One [Policy Area](#) term, which best describes an entire measure, is assigned to every public bill or resolution.

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##### Shown Here:

Introduced in House (10/16/1973)

##### Budget Control Act - **Title I: Changes in the Rules of the House and Senate** -

Provides for the establishment in the House and Senate of a Committee on the Budget. States that on or before May 1 of each year the Congress shall complete action on a budget resolution setting forth the congressional budget for the United States Government for the fiscal year beginning on October 1 of that year. Specifies matters required to be set forth in the budget resolution and matters which may be dealt with therein.

States that it shall not be in order in either the House of Representatives or the Senate to consider any resolution providing for the sine die adjournment of any regular session of the Congress unless the Congress has theretofore during such session adopted a budget resolution.

Provides that on or before August 1 of each year the Congress shall complete action on all annual appropriation bills which shall be held by the Congress pending conformance with the final budget resolution and enactment of the budget reconciliation bill, which shall contain such rescissions or amendments to the appropriations bills as are required to conform with budget authority and budget outlay totals of the budget resolution.

Requires the Legislative Budget Director to issue periodic reports detailing and tabulating the progress of congressional action on legislation providing new budget authority and specifying budget outlays, including up-to-date status reports on all new budget authority legislation in both Houses.

**Title II: Legislative Budget Director and Staff and Budget Data** - States that the Committee on the Budget of the Senate shall have a Joint Legislative Budget Staff, headed by a Legislative Budget Director. Authorizes the Legislative Budget Director, with the approval of the chairman of the Committee on the Budget of the House or the Senate, to secure directly from any executive department, office, board, bureau, agency, independent establishment, or instrumentality of the Government, information relating to the functions of the Joint Legislative Budget Staff.

Directs the Joint Legislative Budget Staff to develop for the Committees on the Budget of the Houses and Senate information with respect to existing and proposed legislation which will form the basis of estimating the effect on budget outlays of such legislation not only on the current fiscal year but also for the next three to five fiscal years.

Provides that the fiscal year of the Federal Government shall commence on October 1 (presently July 1) effective in the calendar year 1974.

93<sup>rd</sup> CONGRESS  
1<sup>st</sup> SESSION

**H. R. 10961**

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IN THE HOUSE OF REPRESENTATIVES

OCTOBER 16, 1973

Mr. WHITTEN introduced the following bill; which was referred to the Committee on Rules

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**A BILL**

To amend the Rules of the House of Representatives and the Senate to improve congressional control over budgetary outlay and receipt totals, to provide for a Legislative Budget Director and Staff, and for other purposes.

1       *Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4       (a) **SHORT TITLE.**—This Act may be cited as the  
5       “Budget Control Act of 1973”.

6       (b) **TABLE OF CONTENTS.—**

Sec. 1. Short title; table of contents.

**TITLE I—CHANGES IN RULES OF HOUSE AND SENATE****PART 1—ESTABLISHMENT OF HOUSE AND SENATE BUDGET COMMITTEES**

Sec. 111. Budget Committee of the House of Representatives.  
Sec. 112. Budget Committee of the Senate.

**PART 2—CONGRESSIONAL BUDGET**

Sec. 121. Adoption of congressional budget.  
Sec. 122. Final determination of congressional budget.  
Sec. 123. Congress must adopt final budget resolution before adjourning.  
Sec. 124. Consideration of budget resolutions to be expedited.

**PART 3—TIMETABLE AND PROCEDURE WITH RESPECT TO APPROPRIATION BILLS AND BUDGET RECONCILIATION BILL**

Sec. 131. Committee action on all appropriation bills to be completed before first appropriation bill is reported.  
Sec. 132. Action on all appropriation bills to be completed by August 1; bills to be held pending conformance.  
Sec. 133. Budget reconciliation bill to be reported in certain cases.  
Sec. 134. Budget reconciliation bill to include tax measure in certain cases.  
Sec. 135. Maintaining congressional order of priorities by proportionate line item reductions in certain cases.

**PART 4—COMPLIANCE WITH RESPECT TO CONGRESSIONAL BUDGET**

Sec. 141. Legislation dealing with congressional budget must be handled by Budget Committees.  
Sec. 142. Budget resolution must be adopted before appropriations, and changes in revenues and public debt limit, are made.  
Sec. 143. Projections and summaries of congressional budget actions.

**PART 5—IMPROVEMENTS IN FISCAL PROCEDURES**

Sec. 151. Limitations on new permanent budget authority.  
Sec. 152. Limitations on new spending authority.  
Sec. 153. Requirement of authorizations by legislative committees before beginning of fiscal year.  
Sec. 154. Jurisdiction to consider and report legislation rescinding budget authority.

**PART 6—TECHNICAL AND CONFORMING AMENDMENTS**

Sec. 161. Amendments to House Rules.  
Sec. 162. Amendments to Standing Rules of the Senate.  
Sec. 163. Amendments to Legislative Reorganization Act of 1946.  
Sec. 164. Amendments to Legislative Reorganization Act of 1970.

**PART 7—RULEMAKING POWER OF HOUSE AND SENATE; EFFECTIVE DATE**

Sec. 171. Rulemaking power of the House and Senate.  
Sec. 172. Two-thirds vote required to waive rules or overrule decisions sustaining points of order.  
Sec. 173. Effective date.

## TITLE II—LEGISLATIVE BUDGET DIRECTOR AND STAFF AND BUDGET DATA

- Sec. 201. Legislative Budget Director; staff.
- Sec. 202. Additional powers to obtain data.
- Sec. 203. Projections of budget outlays.
- Sec. 204. Evaluation of budgetary requirements through the use of computers and other techniques.
- Sec. 205. Availability of assistance to Members of Congress.
- Sec. 206. Change of beginning of fiscal year from July 1 to October 1.

1 TITLE I—CHANGES IN RULES OF HOUSE AND  
2 SENATE

5 SEC. 111. BUDGET COMMITTEE OF THE HOUSE OF REP-  
6 RESENTATIVES.

7 (a) Clause 1 of Rule X of the Rules of the House of  
8 Representatives is amended by redesignating paragraphs (e)  
9 through (u), inclusive, as paragraphs (f) through (v), re-  
10 spectively, and by inserting after paragraph (d) the follow-  
11 ing new paragraph:

12        "(e) Committee on the Budget, to consist of nineteen  
13      Members as follows:

14               “(1) five Members who are members of the Com-  
15               mittee on Appropriations;

16           “(2) five Members who are members of the Com-  
17           mittee on Ways and Means; and

18 " (3) nine additional Members who are not mem-

1       bers of either the Committee on Appropriations or the  
2       Committee on Ways and Means.

3       In the 94th Congress, at least two of the members referred  
4       to in paragraph (1), at least two of the members referred to  
5       in paragraph (2) and at least three of the members referred  
6       to in paragraph (3), shall be Members who did not serve  
7       on the committee during the immediately preceding Con-  
8       gress. During the 95th Congress and each Congress there-  
9       after, no Member may serve on the committee if he has  
10      served on the committee during any part of each of the two  
11      immediately preceding Congresses. A vacancy in the mem-  
12      bership of the committee shall be filled in the manner in  
13      which the original appointment was made."

14      (b) Rule X of the Rules of the House of Representa-  
15      tives is amended by adding at the end thereof the following  
16      new clause:

17      "6. (a) The Chairman of the Committee on the Budget  
18      during the 93d Congress (and during each third Congress  
19      thereafter) shall be selected from among the Members who  
20      are members of the Committee on Appropriations. During  
21      the 94th Congress (and during each third Congress there-  
22      after) he shall be selected from among the Members who  
23      are members of the Committee on Ways and Means. During  
24      the 95th Congress (and during each third Congress there-  
25      after) he shall be selected from among the Members who

1 are not members of either the Committee on Appropriations  
2 or the Committee on Ways and Means.

3        "(b) The chairmanship of the Committee on the Budget  
4 shall not be taken into account in applying any rule or  
5 policy which prohibits a Member from holding more than  
6 one chairmanship; and membership on the committee shall  
7 not be taken into account in applying any rule or policy  
8 prohibiting a Member from serving on more than one major  
9 committee.

10       "(c) For carrying out the purposes set forth in clause  
11 5 of Rule XI, the Committee on the Budget or any sub-  
12 committee thereof is authorized to sit and act at such times  
13 and places within the United States, whether the House  
14 is in session, has recessed, or has adjourned, to hold such  
15 hearings, to require the attendance of such witnesses and  
16 the production of such books or papers or documents or  
17 vouchers by subpena or otherwise, and to take such testi-  
18 mony and records, as it deems necessary. Subpenas may be  
19 issued over the signature of the chairman of the committee  
20 or of any member of the committee designated by him, and  
21 may be served by any person designated by such chairman  
22 or member. The chairman of the committee, or any member  
23 thereof, may administer oaths to witnesses."

24       (c) Rule XI of the Rules of the House of Representa-  
25 tives is amended by redesignating clauses 5 through 38, in-

1 clusive, as clauses 6 through 34, respectively, and by insert-  
2 ing after clause 4 the following new clause:

### 3 "5. Committee on the Budget

4        "(a) The establishment of an appropriate level of total  
5 budget outlays, and an appropriate level of total new budget  
6 authority, of the United States Government.

7        "(b) The determination of the appropriate level of  
8 Federal revenues, and the appropriate level of the public  
9 debt of the United States, to be associated with the budget  
10 outlay level referred to in paragraph (a).

11       “(c) The determination of the appropriate level of sur-  
12 plus or deficit in the budget in the light of economic condi-  
13 tions and such other factors as may be relevant to that  
14 determination.

15        "(d) The committee shall have the duty—

16           “(1) to report during each regular session of Con-  
17        gress at least two concurrent resolutions dealing with  
18        the matters specified in paragraphs (a), (b), and (c),  
19        and

20               “(2) to make continuing studies of the effect on  
21               budget outlays of existing and proposed legislation and  
22               to report the results of such studies to the House on a  
23               recurring basis.”

24 SEC. 112. BUDGET COMMITTEE OF THE SENATE.

25 [To be supplied.]

## 1                   PART 2—CONGRESSIONAL BUDGET

## 2   SEC. 121. ADOPTION OF CONGRESSIONAL BUDGET.

3                   (a) ACTION TO BE COMPLETED BY MAY 1.—On or  
4   before May 1 of each year, the Congress shall complete ac-  
5   tion on a budget resolution setting forth the congressional  
6   budget for the United States Government for the fiscal  
7   year beginning on October 1 of that year.

8                   (b) MATTERS REQUIRED TO BE SET FORTH IN  
9   BUDGET RESOLUTION.—The budget resolution referred to in  
10   subsection (a) shall set forth, for the fiscal year concerned—

11                   (1) the appropriate level of total budget outlays and  
12                   the appropriate level of total new budget authority,

13                   (2) the appropriate level of Federal revenues, and  
14                   the appropriate level of the public debt of the United  
15                   States, to be associated with the level of total budget  
16                   outlays for the fiscal year, and

17                   (3) the amount of the surplus or the amount of the  
18                   deficit in the budget which is appropriate in the light of  
19                   economic conditions and such other factors as may be  
20                   relevant.

21                   (c) OTHER MATTERS WHICH MAY BE DEALT WITH  
22   IN BUDGET RESOLUTION.—The budget resolution referred  
23   to in subsection (a) may also—

24                   (1) recommend that legislation be reported out  
25                   raising or lowering the aggregate level of Federal rev-

1        enues, raising or lowing the limit on the public debt,  
2        or both; and

3                (2) contain such other matters relating to the  
4        budget as may be appropriate to carry out the purposes  
5        of this Act.

6                (d) **VIEWS AND RECOMMENDATIONS OF OTHER COM-**  
7        **MITTEES.**—Before March 1 of each year, the Committees on  
8        Appropriations and Ways and Means of the House of Repre-  
9        sentatives shall submit their views and recommendations to  
10      the Committee on the Budget of the House, the Committees  
11      on Appropriations and Finance of the Senate shall submit  
12      their views and recommendations to the Committee on the  
13      Budget of the Senate, and the Joint Economic Committee  
14      and the Joint Committee on Internal Revenue Taxation shall  
15      submit their views and recommendations to the Committees  
16      on the Budget of the House and Senate, with respect to all  
17      matters set forth in subsection (b) which relate to matters  
18      within the respective jurisdictions or functions of such com-  
19      mittees and joint committees. Any other committee of the  
20      House or Senate may submit to the Committee on the Budget  
21      of its House of Congress, and any other joint committee of the  
22      Congress may submit to the respective Committees on the  
23      Budget of the House and Senate, its views and estimates  
24      with respect to all matters set forth in subsection (b) which  
25      relate to subjects within its jurisdiction or function.

1 SEC. 122. FINAL DETERMINATION OF CONGRESSIONAL  
2 BUDGET.

3 (a) IN GENERAL.—Before the close of each session of  
4 Congress, the Congress shall complete action on a budget  
5 resolution which reaffirms or revises the tentative congres-  
6 sional budget for the United States Government adopted  
7 pursuant to section 121 for the fiscal year in which the  
8 close of such session falls.

9 (b) NATURE OF FINAL REVISION.—If in adopting the  
10 budget resolution described in subsection (a) the Congress  
11 determines that a revision in the tentative congressional  
12 budget adopted pursuant to section 121 for the fiscal year  
13 is necessary, the budget resolution described in subsection  
14 (a) shall call for such action or actions as may be required  
15 to establish finally the appropriate level of budget outlays  
16 and new budget authority for such fiscal year in the light  
17 of such changes or factors. The budget resolution described  
18 in subsection (a), and any action called for by such resolution  
19 in accordance with the preceding sentence, shall take account  
20 of the actions previously taken by the Congress during the  
21 fiscal year in enacting appropriations or otherwise making  
22 funds available for expenditure. For this purpose such  
23 budget resolution may provide for adjustments in the tenta-  
24 tive levels of budget outlays and authority established by

1 the budget resolution adopted pursuant to section 121, for  
2 adjustments in tax rates and provisions relating thereto, for  
3 adjustments in the limit on the public debt, or for such  
4 other actions as may be appropriate; and may direct that any  
5 legislation needed to accomplish or aid in accomplishing  
6 the required revision be reported out by the Committees on  
7 Appropriations of the House of Representatives and the  
8 Senate, or by the Committee on Ways and Means of the  
9 House of Representatives and the Committee on Finance of  
10 the Senate, or both, as the case may be.

11 (c) PERMISSIBLE REVISIONS.—At any time after the  
12 budget resolution described in subsection (a) has been adopted  
13 for any fiscal year, and before the close of such fiscal year,  
14 the two Houses may adopt a budget resolution which revises  
15 the congressional budget for the United States Government  
16 most recently adopted for that fiscal year; and the provisions  
17 of this part shall apply with respect to any budget resolution  
18 adopted pursuant to this subsection as though it were a  
19 budget resolution described in subsection (a).

20 SEC. 123. CONGRESS MUST ADOPT FINAL BUDGET RESO-  
21 LUTION BEFORE ADJOURNING.

22 It shall not be in order in either the House of Repre-  
23 sentatives or the Senate to consider any resolution provid-  
24 ing for the sine die adjournment of any regular session of  
25 the Congress unless the Congress has theretofore during

1 such session adopted a budget resolution described in sec-  
2 tion 122, and, if legislation is needed to implement such  
3 resolution, has enacted such legislation into law.

4 **SEC. 124. CONSIDERATION OF BUDGET RESOLUTIONS TO**  
5 **BE EXPEDITED.**

6 (a) **REFERENCE OF RESOLUTIONS TO COMMITTEE.—**  
7 All budget resolutions shall be referred to the Committee  
8 on the Budget of the House of Representatives by the  
9 Speaker, or shall be referred to the Committee on the Budget  
10 of the Senate by the President of the Senate, as the case  
11 may be.

12 (b) **PROCEDURE AFTER REPORT OF COMMITTEE;**  
13 **DEBATE.—**

14 (1) When the Committee on the Budget of the  
15 House or Senate has reported any budget resolution,  
16 it is at any time thereafter in order (even though a  
17 previous motion to the same effect has been disagreed  
18 to) to move to proceed to the consideration of the  
19 budget resolution. The motion is highly privileged and  
20 is not debatable. An amendment to the motion is not  
21 in order, and it is not in order to move to reconsider  
22 the vote by which the motion is agreed to or disagreed  
23 to.

24 (2) Debate on any budget resolution, and all  
25 amendments thereto, shall be limited to not more than

1       30 hours, which shall be divided equally between the  
2       majority and minority parties. A motion further to limit  
3       debate is not debatable. A motion to recommit the  
4       budget resolution is not in order, and it is not in order  
5       to move to reconsider the vote by which the budget reso-  
6       lution is agreed to or disagreed to.

7               (3) Debate in either House on the conference  
8       report on any budget resolution shall be limited to not  
9       more than 5 hours, which shall be divided equally  
10      between the majority and minority parties. A motion  
11      further to limit debate is not debatable. A motion to  
12      recommit the conference report is not in order, and it  
13      is not in order to move to reconsider the vote by which  
14      the conference report is agreed to or disagreed to.

15               (c) DECISIONS WITHOUT DEBATE ON MOTION TO  
16      POSTPONE OR PROCEED.—

17               (1) Motions to postpone, made with respect to the  
18       consideration of any budget resolution, and motions to  
19       proceed to the consideration of other business, shall be  
20       decided without debate.

21               (2) Appeals from the decisions of the Chair relating  
22       to the application of the Rules of the House of Repre-  
23       sentatives or the Senate, as the case may be, to the  
24       procedure relating to any budget resolution shall be  
25       decided without debate.

26               (d) SENATE MAY PROCEED CONCURRENTLY, BUT

1 FINAL ACTION MUST BE ON HOUSE BUDGET RESOLU-  
2 TION.—

3 (1) If, before the passage by the Senate of a budget  
4 resolution of the Senate, the Senate receives from the  
5 House of Representatives a budget resolution of the  
6 House, then, except as provided in paragraph (2), the  
7 procedure with respect to the budget resolution of the  
8 Senate shall be the same as if no budget resolution from  
9 the House of Representatives had been received.

10 (2) On any vote on final passage of any budget  
11 resolution of the Senate, the budget resolution of the  
12 House of Representatives shall be automatically sub-  
13 stituted.

14 (e) BUDGET RESOLUTION.—For purposes of this Act,  
15 the term "budget resolution" means—

16 (1) a concurrent resolution setting forth the con-  
17 gressional budget for the United States Government for  
18 a fiscal year, as provided in section 121,

19 (2) a concurrent resolution reaffirming or revis-  
20 ing the congressional budget for the United States  
21 Government for a fiscal year, as provided in section  
22 122, and

23 (3) any other concurrent resolution reaffirming or  
24 revising the congressional budget for the United States  
25 Government for a fiscal year.

1    PART 3—TIMETABLE AND PROCEDURE WITH RESPECT TO  
2    APPROPRIATION BILLS AND BUDGET RECONCILIATION  
3    BILL

4    SEC. 131. COMMITTEE ACTION ON ALL APPROPRIATION  
5    BILLS TO BE COMPLETED BEFORE FIRST AP-  
6    PROPRIATION BILL IS REPORTED.

7    Prior to the reporting of the first annual appropriation  
8    bill the House Committee on Appropriations shall complete  
9    subcommittee markup and full committee action on each  
10   of the annual appropriation bills and submit to the House  
11   a summary report comparing the committee's recommenda-  
12   tions with the appropriate levels of budget outlays and new  
13   budget authority as set forth in the budget resolution.

14   SEC. 132. ACTION ON ALL APPROPRIATION BILLS TO BE  
15   COMPLETED BY AUGUST 1; BILLS TO BE HELD  
16   PENDING CONFORMANCE.

17   On or before August 1 of each year the Congress shall  
18   complete action on all annual appropriation bills which shall  
19   be held by the Congress pending conformance with the  
20   final budget resolution and enactment of the budget recon-  
21   ciliation bill.

22   SEC. 133. BUDGET RECONCILIATION BILL TO BE RE-  
23   PORTED IN CERTAIN CASES.

24   If the total budget authority authorized by the annual  
25   appropriation bills exceeds the appropriate level of new

1 budget authority adopted in the final budget resolution or  
2 will result in total budget outlays in excess of that estab-  
3 lished in the final budget resolution, the House Committee  
4 on Appropriations shall report a budget reconciliation bill  
5 containing such rescissions or amendments to the appropri-  
6 ations bills as are required to conform with budget authority  
7 and budget outlay totals of the budget resolution.

8 **SEC. 134. BUDGET RECONCILIATION BILL TO INCLUDE  
9 TAX MEASURE IN CERTAIN CASES.**

10 If the estimate of aggregate revenues of the United  
11 States for the fiscal year is less than the appropriate overall  
12 level of Federal revenues set forth in the final budget  
13 resolution, the Committee on Ways and Means shall report  
14 as a separate title in the budget reconciliation bill a tax  
15 measure which, for the 12-month period which begins on  
16 January 1 which occurs in the fiscal year in question, will  
17 raise an amount of additional revenue approximately equal  
18 to that required to be raised to provide the appropriate  
19 overall level of Federal revenues set forth in the final budget  
20 resolution.

21 **SEC. 135. MAINTAINING CONGRESSIONAL ORDER OF PRI-  
22 ORITIES BY PROPORTIONATE LINE ITEM RE-  
23 DUCTIONS IN CERTAIN CASES.**

24 If Congress fails to enact a budget reconciliation bill or  
25 enacts a budget reconciliation bill that does not conform

1 with the budget outlay and revenues totals in the final  
2 budget resolution, the Budget Committee shall, in order to  
3 maintain priorities as set by the Congress, report legislation  
4 providing for proportionate reductions, by line item, in  
5 appropriations and other obligational authority available to  
6 provide such amounts as may be necessary to keep expendi-  
7 tures and net lending during the fiscal year within the  
8 appropriate level of budget outlays and the appropriate  
9 level of surplus or deficit.

10                   **PART 4—COMPLIANCE WITH RESPECT TO**

11                   **CONGRESSIONAL BUDGET**

12                   **SEC. 141. LEGISLATION DEALING WITH CONGRESSIONAL**  
13                   **BUDGET MUST BE HANDLED BY BUDGET**  
14                   **COMMITTEES.**

15                   No bill or resolution, and no amendment to any bill or  
16 resolution, dealing with any matter which is within the  
17 jurisdiction of the Committee on the Budget of either House  
18 shall be considered in that House unless it is a budget resolu-  
19 tion (within the meaning of section 124(e)) which has  
20 been reported by the Committee on the Budget of that  
21 House (or from the consideration of which such commit-  
22 tee has been discharged) or unless it is an amendment to  
23 such a budget resolution.

1 SEC. 142. BUDGET RESOLUTION MUST BE ADOPTED BE-  
2 FORE APPROPRIATIONS, AND BUDGET ANGES IN  
3 REVENUES AND PUBLIC DEBT LIMIT, ARE  
4 MADE.

5 It shall not be in order in either the House of Repre-  
6 sentatives or the Senate to consider any bill or resolution  
7 (or amendment thereto) which provides—

8 (1) new budget authority for a fiscal year,  
9 (2) an increase or decrease in revenues to become  
10 effective during a fiscal year, or  
11 (3) an increase or decrease in the public debt limit  
12 to become effective during a fiscal year,  
13 until the budget resolution for such year referred to in  
14 section 121 has been adopted by the Congress.

15 SEC. 143. PROJECTIONS AND SUMMARIES OF CONGRES-  
16 SIONAL BUDGET ACTIONS.

17 (a) REPORTS ON LEGISLATION SPECIFYING OUTLAYS  
18 OR CREATING NEW BUDGET AUTHORITY.—Whenever a  
19 committee of either House reports a bill or resolution to its  
20 House providing new budget authority or specifying out-  
21 lays, or both, for a fiscal year, the report accompanying that  
22 bill or resolution shall contain a projection prepared in con-  
23 sultation with the Legislative Budget Director for the period

1 of five fiscal years, beginning with such fiscal year of the  
2 budget outlays which will result from that bill or resolution  
3 in each fiscal year in such period.

4 (b) UP-TO-DATE TABULATION OF CONGRESSIONAL  
5 BUDGET ACTIONS.—The Legislative Budget Director shall  
6 issue periodic reports detailing and tabulating the progress  
7 of congressional action on legislation providing new budget  
8 authority and specifying budget outlays, including up-to-  
9 date status reports on all new budget authority legislation  
10 in both Houses.

#### 11 PART 5—IMPROVEMENTS IN FISCAL PROCEDURES

##### 12 SEC. 151. LIMITATIONS ON NEW PERMANENT BUDGET

###### 13 AUTHORITY.

14 (a) GENERAL RULE.—Beginning with the second ses-  
15 sion of the 93d Congress, it shall not be in order in either  
16 House to consider any bill, resolution, or amendment which  
17 provides new permanent budget authority or new budget  
18 authority of indefinite duration, unless—

19 (1) in the case of a bill or resolution, such bill or  
20 resolution has been reported by the Committee on Ap-  
21 propriations of that House, or

22 (2) in the case of an amendment, such amendment  
23 is proposed by the Committee on Appropriations of that  
24 House.

25 (b) EXCEPTION.—Subsection (a) shall not apply to

1 any bill, resolution, or amendment to the extent that the  
2 new budget authority involves a trust fund described in  
3 section 152 (c) (3).

4 SEC. 152. LIMITATIONS ON NEW SPENDING AUTHORITY.

5 (a) LEGISLATION SUBJECT TO POINT OF ORDER.—It  
6 shall not be in order in either the House of Representatives  
7 or the Senate to consider any bill or resolution which pro-  
8 vides new spending authority (or any amendment which  
9 provides new spending authority) unless such bill or reso-  
10 lution, or such amendment, also provides that the new spend-  
11 ing authority is to be effective for any fiscal year only to  
12 such extent or in such amounts as are provided for such  
13 fiscal year in appropriation Acts enacted after the enactment  
14 of such bill or resolution.

15 (b) LIMITATION ON EXERCISE OF EXISTING SPEND-  
16 ING AUTHORITY.—Notwithstanding any other provision of  
17 law, on and after October 1, 1974, no officer or agency of  
18 the United States shall exercise any spending authority pro-  
19 vided by law enacted prior to that date and in effect on  
20 September 30, 1974, except to such extent and in such  
21 amounts as are provided in appropriation Acts enacted after  
22 the enactment of this Act.

23 (c) NEW SPENDING AUTHORITY DEFINED.—For pur-  
24 poses of subsection (a)—

25 (1) NEW SPENDING AUTHORITY.—The term “new

1       spending authority" means spending authority provided  
2       by law enacted after December 31, 1973, including any  
3       increase in, or addition to, any spending authority pro-  
4       vided by law in effect on December 31, 1973.

5               (2) SPENDING AUTHORITY.—Except as provided  
6       in paragraph (3), the term "spending authority" means  
7       authority provided by law, whether on a temporary or  
8       permanent basis—

9                       (A) to enter into contracts, under which the  
10       United States is obligated to make outlays, which  
11       have not been provided for in advance by appro-  
12       priation Acts,

13                       (B) to incur indebtedness, for the repayment  
14       of which the United States is liable (other than in-  
15       debt incurred under the Second Liberty Bond  
16       Act), which has not been provided for in advance  
17       by appropriation Acts,

18                       (C) to make payments (including loans and  
19       grants), which have not been provided for in ad-  
20       vance by appropriation Acts, to any person or gov-  
21       ernment if, under the provisions of the law contain-  
22       ing such authority, the United States is obligated to  
23       make such payments to persons or governments who  
24       meet the requirements established by such law, and

14 SEC. 153. REQUIREMENT OF AUTHORIZATIONS BY LEGIS-  
15 LATIVE COMMITTEES BEFORE BEGINNING OF  
16 FISCAL YEAR.

17 (a) LEGISLATION SUBJECT TO POINT OF ORDER.—Ex-  
18 cept as provided in subsection (b), it shall not be in order  
19 to consider any bill or resolution (or conference report there-  
20 on) authorizing the enactment of new budget authority for  
21 any fiscal year after March 31 of the calendar year in which  
22 such fiscal year begins.

23 (b) EMERGENCY WAIVER.—

24 (1) HOUSE.—If the Committee on Rules of the

1       House of Representatives determines that emergency  
2       conditions require a waiver of subsection (a) with re-  
3       spect to any bill, resolution, or conference report, such  
4       committee may report out, and the House may consider  
5       and adopt, a resolution waiving the application of sub-  
6       section (a) in the case of such bill, resolution, or con-  
7       ference report.

8               (2) SENATE.—If the policy committee of the ma-  
9       jority party in the Senate determines that emergency  
10      conditions require a waiver of subsection (a) with  
11       respect to any bill, resolution, or conference report, it  
12       shall be in order for the Senate to consider and adopt  
13       a resolution, introduced on behalf of such committee,  
14       waiving the application of subsection (a) in the case  
15       of such bill, resolution, or conference report.

16               (c) CONTINUATION OF LEVEL OF AUTHORIZATION  
17       IN THE CASE OF CERTAIN ANNUAL AUTHORIZATIONS.—  
18       In the case of any program for which there are annual  
19       authorizations of appropriations, if, on or before March 31,  
20       the authorization for new budget authority for the fiscal year  
21       beginning on October 1 of that calendar year has not been  
22       enacted, the authorization for the fiscal year ending on  
23       September 30 of such calendar year is hereby extended, at  
24       the level specified for such fiscal year, for the fiscal year  
25       beginning on such October 1.

1 SEC. 154. JURISDICTION TO CONSIDER AND REPORT LEG-  
2 ISLATION RESCINDING BUDGET AUTHORITY.

3 (a) AMENDMENT OF HOUSE RULES.—Paragraph (a)  
4 of clause 2 of Rule XI of the Rules of the House of Repre-  
5 sentatives is amended by inserting immediately before the  
6 period at the end thereof “and the rescission of appropria-  
7 tions”.

8 (b) AMENDMENT OF SENATE RULES.—Subparagraph  
9 (c) of paragraph 1 of Rule XXV of the Standing Rules of  
10 the Senate is amended by inserting immediately before the  
11 period at the end thereof “and the rescission of appropria-  
12 tions”.

13 PART 6—TECHNICAL AND CONFORMING AMENDMENTS

14 SEC. 161. AMENDMENTS TO HOUSE RULES.

15 (a) Rule XI of the Rules of the House of Representa-  
16 tives is amended by inserting immediately below clause 21  
17 thereof the following new clause:

18 “21A. The respective areas of legislative jurisdiction  
19 under this rule are modified by title I of the Budget Control  
20 Act of 1973.”

21 (b) Subparagraph (6) of paragraph (f) of clause 27  
22 of Rule XI of the Rules of the House of Representatives is  
23 amended by inserting immediately before the period at the  
24 end thereof the following: “or to hearings by the Committee  
25 on the Budget on the congressional budget, matters listed

1 in this rule under such committee, or the operation of the  
2 Budget Control Act of 1973".

3 (c) Paragraph (g) of clause 27 of Rule XI of the Rules  
4 of the House of Representatives is amended by adding at  
5 the end thereof the following new subparagraph:

6 " (5) The preceding provisions of this paragraph con-  
7 cerning hearings on the budget by the Committee on Ap-  
8 propriations shall have similar application, insofar as rele-  
9 vant and practicable, to hearings of the Committee on the  
10 Budget described in paragraph (f) (6) of this clause.".

11 (d) Paragraph (c) of clause 28 of Rule XI of the  
12 Rules of the House of Representatives is amended by insert-  
13 ing "the Committee on the Budget," immediately after "the  
14 Committee on Appropriations,".

15 (e) Subparagraph (5) of paragraph (a) of clause 29  
16 of Rule XI of the Rules of the House of Representatives is  
17 amended by inserting "and the Committee on the Budget"  
18 immediately before the period at the end thereof.

19 (f) Subparagraph (4) of paragraph (b) of clause 29  
20 of Rule XI of the Rules of the House of Representatives is  
21 amended by inserting "and the Committee on the Budget"  
22 immediately before the period at the end thereof.

23 (g) Clause 31 of Rule XI of the Rules of the House  
24 of Representatives is amended by inserting "the Committee

{

1 on the Budget," immediately after "the Committee on Ap-  
2 propriations,".

3 (h) Paragraph (a) of clause 32 of Rule XI of the Rules  
4 of the House of Representatives is amended by inserting  
5 "and the Committee on the Budget" immediately after "the  
6 Committee on Appropriations".

7 SEC. 162. AMENDMENTS TO STANDING RULES OF THE  
8 SENATE.

9 [To be supplied.]

10 SEC. 163. AMENDMENTS TO LEGISLATIVE REORGANIZA-  
11 TION ACT OF 1946.

12 (a) Section 133 of the Legislative Reorganization Act  
13 of 1946 (2 U.S.C. 190a) is amended—

14 (1) by inserting "and the Committee on the  
15 Budget" after "Appropriations" in subsections (d)  
16 and (f), and

17 (2) by inserting "or the Committee on the Budget"  
18 after "Appropriations" in subsection (h).

19 (b) Section 133A of such Act (2 U.S.C. 190a-1) is  
20 amended by inserting "and the Committee on the Budget"  
21 after "Appropriations" each place it appears in such section.

22 (c) Section 134(c) of such Act (2 U.S.C. 190b) is  
23 amended by inserting "or the Committee on the Budget"  
24 after "Appropriations".

1       (d) Section 136 (c) of such Act (2 U.S.C. 190c) is  
2 amended by striking out “Committee on Appropriations of  
3 the Senate and the Committees on Appropriations,” and in-  
4 serting in lieu thereof “Committees on Appropriations and  
5 the Budget of the Senate and the Committees on Appropriations,  
6 the Budget.”.

7 (e) Section 202 of such Act (2 U.S.C. 72a) is amended  
8 by adding at the end thereof the following new subsection:

9       “(k) The preceding subsections of this section shall not  
10 apply to the Committees on the Budget of the House of  
11 Representatives and the Senate.”

12 SEC. 164. AMENDMENTS TO LEGISLATIVE REORGANIZA-  
13 TION ACT OF 1970.

14 (a) Section 232 of the Legislative Reorganization Act  
15 of 1970 (31 U.S.C. 1172) is amended by renumbering para-  
16 graphs (2) and (3) as (3) and (4), respectively, and by  
17 inserting after paragraph (1) the following new paragraph:

18               “(2) the Committees on the Budget of the House  
19               and Senate.”.

20 (b) Section 236 of such Act (31 U.S.C. 1176) is  
21 amended by inserting “and the Budget” after “Appropria-  
22 tions” in paragraph (2).

23 (c) Section 242 (a) of such Act (2 U.S.C. 190h) is  
24 amended by inserting "or the Committee on the Budget"  
25 after "Appropriations".

26 (d) Section 243 of such Act (2 U.S.C. 190i) is

1 amended by inserting "(a)" immediately after "243" and  
2 by adding at the end thereof the following new subsection:  
3        "(b) The provisions of subsection (a) shall also apply  
4 to the Committee on the Budget of the Senate."

## 5 PART 7—RULEMAKING POWER OF HOUSE AND SENATE;

**EFFECTIVE DATE**

7 SEC. 171. RULEMAKING POWER OF THE HOUSE AND  
8 SENATE.

9 The provisions of this title are enacted by the Congress:

22 SEC. 172. TWO-THIRDS VOTE REQUIRED TO WAIVE RULES  
23 OR OVERRULE DECISIONS SUSTAINING POINTS  
24 OF ORDER.

25 (a) WAIVER OR SUSPENSION OF RULES.—Any rule  
26 provided in part 2, 3, 4, or 5 (other than section 153) of

1 this title may be waived or suspended by the House of Rep-  
2 resentatives or the Senate only by a vote of two-thirds of  
3 the Members voting, a quorum being present.

4 (b) DECISIONS SUSTAINING POINTS OF ORDER.—If a  
5 point of order is made in either the House of Representa-  
6 tives or the Senate, and sustained by the Presiding Officer  
7 of that House, that any bill, resolution, amendment, motion,  
8 or other matter is not in order by reason of any rule pro-  
9 vided in this title, the decision of the Presiding Officer may  
10 be overruled only by a vote of two-thirds of the Members  
11 voting, a quorum being present.

12 **SEC. 173. EFFECTIVE DATE.**

13 Parts 2, 3, and 4 and section 153 of this title shall apply  
14 only with respect to the fiscal year beginning October 1,  
15 1974, and succeeding fiscal years.

16 **TITLE II—LEGISLATIVE BUDGET DIRECTOR  
17 AND STAFF AND BUDGET DATA**

18 **SEC. 201. LEGISLATIVE BUDGET DIRECTOR; STAFF.**

19 (a) The Committee on the Budget of the House of  
20 Representatives and the Committee on the Budget of the  
21 Senate shall have a Joint Legislative Budget Staff, headed  
22 by a Legislative Budget Director. The Legislative Budget  
23 Director shall be appointed by the record vote of a majority  
24 of the members of the Committee on the Budget of each  
25 House. He shall be appointed without regard to political

1 affiliation and solely on the basis of fitness to perform his  
2 duties. He may be removed only by a record vote of a ma-  
3 jority of the members of the Committee on the Budget of  
4 each House. He shall be paid at a per annum gross rate  
5 equal to the rate of basic pay, as in effect from time to time,  
6 for level III of the Executive Schedule of section 5314 of  
7 title 5, United States Code.

8 (b) With the approval of the chairman of the Com-  
9 mittee on the Budget of each House, the Legislative Budget  
10 Director may—

11 (1) appoint, without regard to political affiliation  
12 and solely on the basis of fitness to perform their  
13 duties, such professional, technical, clerical, and other  
14 personnel as may be necessary to carry out the purposes  
15 of this Act,

16 (2) prescribe their duties and responsibilities,

17 (3) fix their pay; and

18 (4) terminate their employment.

19 (c) In carrying out its functions under this Act, the  
20 Joint Legislative Budget Staff may utilize the services, in-  
21 formation, facilities, and personnel of the departments and  
22 establishments of the Government, and may procure the  
23 temporary (not to exceed one year) or intermittent serv-  
24 ices of experts or consultants or organizations thereof by  
25 contract as independent contractors, or in the case of indi-

1 vidual experts or consultants by employment at rates of pay  
2 not in excess of the daily-equivalent of the highest rate of  
3 basic pay set forth in the General Schedule of section 5332  
4 of title 5, United States Code, including payment of such  
5 rates for necessary travelttime.

6 (d) The expenses of the Joint Legislative Budget Staff  
7 shall be paid from the contingent fund of the House of Rep-  
8 resentatives from funds appropriated for such Staff, upon  
9 vouchers approved by the chairman of the Committee on  
10 the Budget of either House; and for purposes of pay and  
11 employment benefits, rights, and privileges, the employees  
12 of the Joint Staff shall be deemed to be employees of the  
13 House of Representatives.

14 **SEC. 202. ADDITIONAL POWERS TO OBTAIN DATA.**

15 (a) **SECURING OF DATA.**—The Legislative Budget Di-  
16 rector, with the approval of the chairman of the Committee  
17 on the Budget of the House of Representatives or the Senate,  
18 is authorized to secure directly from any executive depart-  
19 ment, office, board, bureau, agency, independent establish-  
20 ment, or instrumentality of the Government, information,  
21 data, estimates, and statistics relating to the functions of the  
22 Joint Legislative Budget Staff.

23 (b) **FURNISHING OF DATA.**—Executive departments,  
24 offices, boards, bureaus, agencies, independent establishments,  
25 and instrumentalities are authorized and directed to furnish

1 such information, data, estimates, and statistics directly to  
2 the Legislative Budget Director, upon request made pursuant  
3 to this section.

4 **SEC. 203. PROJECTIONS OF BUDGET OUTLAYS.**

5 The Joint Legislative Budget Staff shall develop for the  
6 Committees on the Budget of the House and Senate in-  
7 formation with respect to existing and proposed legislation  
8 (whether authorizing or appropriation or similar legislation)  
9 which will form the basis of estimating the effect on budget  
10 outlays of such legislation not only on the current fiscal year  
11 but also for the next three to five fiscal years.

12 **SEC. 204. EVALUATION OF BUDGETARY REQUIREMENTS**

13 **THROUGH THE USE OF COMPUTERS AND**  
14 **OTHER TECHNIQUES.**

15 The Joint Legislative Budget Staff shall develop methods  
16 of using computers and other techniques for the analysis of  
17 information to improve not only the quantitative but the  
18 qualitative evaluation of budgetary requirements.

19 **SEC. 205. AVAILABILITY OF ASSISTANCE TO MEMBERS OF**  
20 **CONGRESS.**

21 The Joint Legislative Budget Staff shall be available  
22 to assist all Members of Congress with respect to the effects  
23 of proposals to modify budget resolutions or to modify related  
24 legislation.

1 SEC. 206. CHANGE OF BEGINNING OF FISCAL YEAR FROM  
2 JULY 1 TO OCTOBER 1.

3 (a) ESTABLISHMENT OF OCTOBER 1 DATE.—Efec-  
4 tive in the calendar year 1974 the fiscal year of all depart-  
5 ments, agencies, and instrumentalities of the Federal Gov-  
6 ernment and the government of the District of Columbia  
7 shall commence on October 1. The Director of the Office  
8 of Management and Budget shall provide for the orderly  
9 transition by all departments, agencies, and instrumentalali-  
10 ties of the Federal Government and the government of the  
11 District of Columbia from the use of the fiscal year be-  
12 ginning on July 1 in effect on the date of enactment of this  
13 Act to the use of the new fiscal year beginning on October 1  
14 as provided by this section. The Director shall prepare and  
15 submit to the Congress a draft or drafts of such additional  
16 legislation as he deems necessary to accomplish this ob-  
17 jective.

18 (b) CONFORMING CHANGE IN EXISTING LAW.—Sec-  
19 tion 237 of the Revised Statutes (31 U.S.C. 1020), provid-  
20 ing for the commencement of the fiscal year of the Treasury  
21 of the United States, is amended by striking out “first day  
22 of July” and inserting in lieu thereof “first day of October”.



