
of the Senate.⁶¹¹ After the Presiding Officer rules on such a point of order, any Senator may appeal the ruling of the Presiding Officer on such a point of order as it applies to some or all of the provisions on which the Presiding Officer ruled.

§ 313(e)

(e)⁶¹² **DETERMINATION OF LEVELS.** — For purposes of this section, the levels of new budget authority,⁶¹³ budget outlays,⁶¹⁴ new entitlement authority,⁶¹⁵ and revenue for a fiscal year shall be determined on the basis of estimates made by the Committee on the Budget of the Senate.⁶¹⁶

⁶¹¹ After disposition of any such motion to waive, a further motion to waive the Rule with regard to other sections should be in order.

⁶¹² Section 13214(a)(8) of the Budget Enforcement Act added this subsection (*see infra* p. 741) and section 13214(b)(2)(C) of the Budget Enforcement Act redesignated it as subsection (e). *See infra* p. 742. This subsection reflects the normal scorekeeping convention that Congress turns to its Budget Committees to assess the costs of legislation. *See also* section 201(g), *supra* p. 32; section 302(g), *supra* p. 105; section 310(d)(4), *supra* p. 172; section 311(c), *supra* p. 194; and section 258B(h)(4) of Gramm-Rudman-Hollings, *infra* p. 650.

⁶¹³ Section 3(2) defines "budget authority." *See supra* pp. 11-13.

⁶¹⁴ Section 3(1) defines "budget outlays." *See supra* p. 11.

⁶¹⁵ Section 3(9) (*see supra* p. 18) defines "entitlement authority" to mean that authority described in section 401(c)(2)(C) (*see infra* p. 252).

⁶¹⁶ The Senate has struggled with the nature of a reconciliation bill. On the one hand, reconciliation presents an opportunity to bundle together in one bill much of the Congress's deficit reduction plan. Committees more willingly agree to take steps to reduce the deficit in areas within their jurisdiction if they know that other committees will also share the sacrifice.

As well, reconciliation allows the Congress to make changes in entitlement law by changing the underlying law. Without reconciliation, discretionary programs and the Appropriations process would be forced to bear a disproportionate burden of deficit reduction.

On the other hand, reconciliation is one of the few exceptions to the general rule in the Senate of unlimited debate. It is extremely difficult to amend the reconciliation bill. The Senate should be somewhat circumspect about what it allows itself to consider under these kinds of restrictions.

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